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FOOD AND DRUG ADMINISTRATION

CENTER FOR DRUG EVALUATION AND RESEARCH

PHARMACY COMPOUNDING ADVISORY COMMITTEE (PCAC)

Wednesday, June 17, 2015

Morning Session

8:32 a.m. to 11:30 a.m.

FDA White Oak Campus
10903 New Hampshire Avenue
Building 31 Conference Center
The Great Room (Rm. 1503)
Silver Spring, Maryland

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Meeting Roster

DESIGNATED FEDERAL OFFICER (Non-Voting)

Jayne Peterson, BPharm, JD

Division of Advisory Committee and Consultant
Management
Office of Executive Programs
Center for Drug Evaluation and Research

PHARMACY COMPOUNDING ADVISORY COMMITTEE MEMBERS

(Voting)

Jürgen Venitz, MD, PhD

Chairperson

Associate Professor
Department of Pharmaceutics
School of Pharmacy
Virginia Commonwealth University
Richmond, Virginia

1 **Michael A. Carome, MD, FASHP**

2 ***Consumer Representative***

3 Director of Health Research Group

4 Public Citizen

5 Washington, District of Columbia

6
7 **Gigi S. Davidson, BSPH, DICVP**

8 ***U.S. Pharmacopeial Convention***

9 ***(USP) Representative***

10 Director of Clinical Pharmacy Services

11 North Carolina State University

12 College of Veterinary Medicine

13 Raleigh, North Carolina

14
15 **John J. DiGiovanna, MD**

16 Staff Clinician, DNA Repair Section

17 Dermatology Branch, Center for Cancer Research

18 National Cancer Institute

19 National Institutes of Health

20 Bethesda, Maryland

21

22

1 **Padma Gulur, MD**

2 Professor, Department of Anesthesiology and
3 Perioperative Care
4 University of California, Irvine
5 Orange, California

6

7 **William A. Humphrey, BSPHarm, MBA, MS**

8 Director of Pharmacy Operations
9 St. Jude's Children's Research Hospital
10 Memphis, Tennessee

11

12 **Elizabeth Jungman, JD**

13 Director, Public Health Programs
14 The Pew Charitable Trusts
15 Washington, District of Columbia

16

17 **Katherine Pham, PharmD**

18 Neonatal Intensive Care Unit Pharmacy Specialist
19 Children's National Medical Center
20 Washington, District of Columbia

21

22

1 **Allen J. Vaida, BSc, PharmD, FASHP**

2 Executive Vice President

3 Institute for Safe Medication Practices

4 Horsham, Pennsylvania

5

6 **PHARMACY COMPOUNDING ADVISORY COMMITTEE MEMBERS**

7 **(Voting), cont.**

8 **Stephen W. Hoag, PhD**

9 Professor

10 Department of Pharmaceutical Science

11 University of Maryland, Baltimore

12 Baltimore, Maryland

13

14 **Donna Wall, PharmD**

15 ***National Association of Boards of Pharmacy***

16 ***(NABP) Representative***

17 Clinical Pharmacist

18 Indiana University Hospital

19 Indianapolis, Indiana

20

21

22

1 **PHARMACY COMPOUNDING ADVISORY COMMITTEE INDUSTRY**

2 **REPRESENTATIVE MEMBERS (Non-Voting)**

3 **Ned S. Braunstein, MD**

4 Senior Vice President and Head of Regulatory

5 Affairs

6 Regeneron Pharmaceuticals, Inc.

7 Tarrytown, New York

8

9 **William Mixon, RPh, MS, FIACP**

10 Owner-Manager

11 The Compounding Pharmacy

12 Hickory, North Carolina

13

14 **TEMPORARY MEMBERS (Voting)**

15 **Michael W. Belin, MD**

16 *(Participation in Brilliant Blue G and tranilast*

17 *Discussions via telephone) June 17th only*

18 Professor of Ophthalmology & Vision Science

19 University of Arizona

20 Tucson, Arizona

21

22

1 **Mitchell Grayson, MD**

2 *(Participation in tranilast discussion via*
3 *telephone) June 17th only*

4 Associate Professor

5 Department of Pediatrics, Medicine, Microbiology
6 and Molecular Genetics

7 Section of Allergy and Immunology

8 Medical College of Wisconsin

9 Milwaukee, Wisconsin

10

11 **David Pickar, MD**

12 *(Participation in oxitriptan discussion via*
13 *telephone) June 17th only*

14 Adjunct Professor of Psychiatry

15 Johns Hopkins Medical School

16 Baltimore, Maryland

17 Uniformed Services University

18 Bethesda, Maryland

19

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1 P R O C E E D I N G S

2 (8:32 a.m.)

3 **Call to Order**

4 **Introduction of Committee**

5 DR. VENITZ: Good morning, everyone. I
6 would first like to remind everybody present to
7 please silence your cell phones, Blackberrys, and
8 other devices if you have not already done so.

9 I would also like to identify the FDA press
10 contact for this open session meeting,
11 Ms. Lyndsay Meyer. Can you please raise your hand?
12 Right there in the back. Please stand and
13 everybody knows who you are. Thank you.

14 Good morning. Again, my name is
15 Jurgen Venitz. I'm the chair of the Pharmacy
16 Compounding Advisory Committee, otherwise referred
17 to as PCAC. I would now call the committee to
18 order.

19 We will now ask those at the table,
20 including the FDA staff and committee members, to
21 introduce themselves starting with the FDA to my
22 left and moving along to the right side, ending

1 with one of the industry representatives,
2 Mr. Ned Braunstein.

3 Let's start off on our left. Would you
4 please introduce yourself?

5 DR. ROBIE SUH: Kathy Robie Suh, clinical
6 team leader, Division of Hematology Products, CDER.

7 MS. ZIOLKOWSKI: Olivia Ziolkowski, Office
8 of Regulatory Policy, CDER.

9 MS. AXELRAD: Jane Axelrad. I'm the
10 associate director for policy in the Center for
11 Drug Evaluation and Research and the agency lead on
12 compounding.

13 MS. BORMEL: I'm Gail Bormel. I'm the
14 acting director for the Office of Unapproved Drugs
15 and Labeling Compliance within the Office of
16 Compliance.

17 MR. HUMPHREY: I'm William Humphrey. I'm
18 the director of pharmacy at St. Jude Children's
19 Research Hospital in Memphis.

20 DR. HOAG: I'm Steve Hoag. I'm a professor
21 at the University of Maryland, School of Pharmacy.

22 DR. WALL: Donna Wall, member of Indiana

1 Board of Pharmacy, and I'm a clinical pharmacist.
2 I'm here representing NABP.

3 DR. VAIDA: Allen Vaida. I'm a pharmacist,
4 and I work at the Institute for Safe Medication
5 Practices.

6 MS. PETERSON: Good morning. I'm
7 Jayne Peterson. I'm the designated federal officer
8 for the Pharmacy Compounding Advisory Committee.

9 DR. VENITZ: Jurgen Venitz. I'm a clinical
10 pharmacologist and professor at the VCU School of
11 Pharmacy.

12 MS. DAVIDSON: Gigi Davidson. I'm the chair
13 of the USP Compounding Expert Committee, and I'm
14 representing USP.

15 DR. GULUR: I'm Padma Gulur. I'm a
16 professor of anesthesiology and pain medicine at
17 the University of California Irvine.

18 DR. DiGIOVANNA: I'm John DiGiovanna. I'm a
19 dermatologist in the dermatology branch at the
20 National Cancer Institute.

21 DR. PHAM: Katherine Pham, NICU clinical
22 specialist at Children's National Medical Center.

1 DR. CAROME: Mike Carome, director of Public
2 Citizen's Health Research Group, and I'm the
3 consumer representative.

4 MR. MIXON: Good morning. Bill Mixon. I
5 own The Compounding Pharmacy in Hickory, North
6 Carolina. I'm also a member of the North Carolina
7 Board of Pharmacy and the USP Compounding Expert
8 Committee.

9 DR. BRAUNSTEIN: Good morning. I'm
10 Ned Braunstein. I'm a rheumatologist and a
11 cellular immunologist. I'm the industry rep for
12 the pharmaceutical industry. My day job, I'm head
13 of regulatory affairs at Regeneron Pharmaceuticals.

14 DR. VENITZ: Thank you, everyone, for
15 introducing themselves.

16 For topics such as those being discussed at
17 today's meeting, there are often a variety of
18 opinions, some of which are quite strongly held.
19 Our goal is that today's meeting will be a fair and
20 open forum for discussion of these issues and that
21 individuals can express their views without
22 interruption. Thus, as a reminder, individuals

1 will be allowed to speak into the record only if
2 recognized by the chair. We look forward to a
3 productive meeting.

4 In the spirit of the Federal Advisory
5 Committee Act and the government in the Sunshine
6 Act, we ask that the advisory committee members
7 take care that their conversations about the topic
8 at hand take place in the open forum of the
9 meeting.

10 We are aware that members of the media may
11 be anxious to speak with the FDA about these
12 proceedings. However, FDA will refrain from
13 discussing the details of this meeting with the
14 media until its conclusion. Also, the committee is
15 reminded to please refrain from discussing the
16 meeting topic during breaks or lunch.

17 Over the next two days, we will cover three
18 topics. On the morning of the first day, we will
19 consider drug products proposed for inclusion on
20 the list of drugs that have been withdrawn or
21 removed from the market because they have been
22 found to be unsafe or ineffective.

1 During Session 1, we will hear presentations
2 from the FDA, ask clarifying questions, hold an
3 open public hearing, and then have committee
4 discussion and voting.

5 This afternoon, we will hear presentations
6 from FDA and from nominators regarding four bulk
7 substances nominated for inclusions on the list of
8 bulk drug substances that can be used in
9 compounding under Section 503A.

10 Additionally, we will hold an open public
11 hearing and have committee discussion and voting on
12 each of the four substances.

13 Let us begin. We will now have Ms. Jayne
14 Peterson read the conflict of interest statement.
15 Ms. Peterson?

16 **Conflict of Interest Statement**

17 MS. PETERSON: The Food and Drug
18 Administration is convening today's meeting of the
19 Pharmacy Compounding Advisory Committee under the
20 authority of the Federal Advisory Committee Act of
21 1972. With the exception of the National
22 Association of Boards of Pharmacy, the United

1 States Pharmacopeia, and the industry
2 representatives, all members and temporary voting
3 members of the committee are special government
4 employees or regular government employees from
5 other agencies and are subject to federal conflict
6 of interest laws and regulations.

7 The following information on the status of
8 this committee's compliance with federal ethics and
9 conflict of interest laws, covered by but not
10 limited to those found at 18 U.S.C. Section 208, is
11 being provided to participants in today's meeting
12 and to the public.

13 FDA has determined that members of this
14 committee are in compliance with the federal ethics
15 and conflict of interest laws. Under 18 U.S.C.
16 Section 208, Congress has authorized FDA to grant
17 waivers to special government employees and regular
18 government employees who have potential financial
19 conflicts when it is determined that the agency's
20 need for the special government employee's services
21 outweigh his or her potential financial conflict of
22 interest or when the interest of a regular federal

1 employee is not so substantial as to be deemed
2 likely to affect the integrity of the services,
3 which the government may expect from the employee.

4 Related to the discussions of today's
5 meetings, members of this committee have been
6 screened for potential financial conflicts of
7 interests of their own as well as those imputed to
8 them, including those of their spouses or minor
9 children, and, for purposes of 18 U.S.C.
10 Section 208, their employers. These interests may
11 include investments; consulting; expert witness
12 testimony; contracts; grants; CRADAs; teaching,
13 speaking, writing; patents and royalties; and
14 primary employment.

15 During this morning's session, the committee
16 will receive updates on certain issues to follow up
17 on discussions from the last meeting, including the
18 options for obtaining access to investigational new
19 drugs and the processes FDA plans to use to add or
20 remove drugs from Section 503A, bulk drug
21 substances list.

22 During this session, the committee will also

1 discuss revisions FDA is considering to the list of
2 drug products that may not compounded under the
3 exemptions provided by the FD&C Act because the
4 drug products have been withdrawn or removed from
5 the market because such drug products or components
6 of such drugs have been found to be unsafe or not
7 effective. The list of those drugs products is
8 currently codified at 21 CFR 216.24.

9 FDA now is considering whether to amend the
10 rule to add four more drugs to the list:
11 aprotinin, ondansetron hydrochloride, bromocriptine
12 mesylate, and acetaminophen.

13 As previously explained in the Federal
14 Register of July 2, 2014, the list may specify that
15 a drug may not be compounded in any form or,
16 alternatively, may expressly exclude a particular
17 formulation, indication, dosage form, or route of
18 administration from an entry on the list because an
19 approved drug containing the same active
20 ingredients has not been withdrawn or removed from
21 the market.

22 Moreover, a drug may be listed only with

1 regard to certain formulations, indications, routes
2 of administration, or dosage forms because it has
3 been found to be unsafe or not effective in those
4 particular formulations, indications, routes of
5 administrations, or dosage form. FDA plans to seek
6 the committee's advice concerning the inclusion of
7 these drug products.

8 This is a particular matters meetings during
9 which specific matters related to the four products
10 will be discussed. Based on the agenda for today's
11 meeting and all financial interests reported by the
12 committee members, no conflict of interest waivers
13 have been issued in connection with this meeting.

14 Drs. Humphrey and Vaida have been recused
15 from participating in the discussions and voting
16 for bromocriptine mesylate.

17 To ensure transparency, we encourage all
18 standing members to disclose any public statements
19 that they may have made concerning the products at
20 issue.

21 We would like to note that Dr. Donna Wall is
22 a representative member from the National

1 Association of Boards of Pharmacy and
2 Ms. Gigi Davidson is a representative for the
3 United States Pharmacopeia.

4 Section 102 of the Drug Quality and Security
5 Act amended the Federal Food, Drug, and Cosmetic
6 Act with respect to the advisory committee on
7 compounding to include as standing members
8 representatives from the NABP and USP. Their role
9 is to provide the committee with the points of view
10 of the NABP and USP.

11 Unlike the other members of the committee,
12 representative members are not appointed to the
13 committee to provide their own individual judgment
14 on the particular matters at issue. Instead, they
15 serve as a voice of the NABP and USP, entities with
16 a financial or other stake in the particular
17 matters before the advisory committee.

18 With respect to FDA's invited industry
19 representatives, we would like to disclose that
20 Dr. Ned Braunstein and Mr. William Mixon are
21 participating in this meeting as nonvoting industry
22 representatives acting on behalf of regulated

1 industry. Their role at this meeting is to
2 represent industry in general and not any
3 particular company. Dr. Braunstein is employed by
4 Regeneron Pharmaceuticals and Mr. Mixon is the
5 owner of The Compounding Pharmacy.

6 We would like to remind members that if the
7 discussions involve any other products not already
8 on the agenda for which an FDA participant has a
9 personal or imputed financial interest, the
10 participants need to exclude themselves from such
11 involvement, and their exclusion will be noted for
12 the record.

13 FDA encourages all other participants to
14 advise the committee of any financial relationships
15 that they may have with the products at issue.

16 Thank you.

17 DR. VENITZ: Thank you, Ms. Peterson.
18 Before we proceed, let me introduce our member that
19 got stuck in traffic. Dr. Jungman, can you please
20 introduce yourself briefly?

21 MS. JUNGMAN: Sure. I'm Elizabeth Jungman.
22 I direct public health programs at The Pew

1 Charitable Trust.

2 DR. VENITZ: Thank you. Let's now proceed
3 with the FDA introductory remarks from
4 Ms. Jane Axelrad, the associate director for policy
5 in the Center of Drug Evaluation and Research and
6 the agency lead on compounding.

7 I would like to remind public observers at
8 this meeting that while the meeting is open for
9 public observation, public attendees may not
10 participate except at the specific request of the
11 committee. Thank you.

12 **FDA Introductory Remarks - Jane Axelrad**

13 MS. AXELRAD: Thank you, and good morning.
14 I'd like to welcome you to the second meeting this
15 year of the Pharmacy Compounding Advisory
16 Committee, and I want to thank the members of the
17 committee for their willingness to serve on the
18 committee and to Dr. Venitz for being willing to
19 chair the committee. We really appreciate the time
20 that you take to do this, and we really value your
21 participation and hearing your views about the
22 topics that we're going to be discussing.

1 At the first meeting of this committee on
2 February 23rd and 24th, we begin our work on
3 developing the list of drugs that may not be
4 compounded under the exemptions provided by
5 Sections 503A and 503B because they or their
6 components have been withdrawn or removed from the
7 market because they've been found to be unsafe or
8 not effective.

9 At the last meeting of the committee, you
10 voted on 25 products that FDA proposed to add to
11 the list that's already codified in our regulations
12 at 21 CFR Section 216.24. You also voted on a
13 proposal to modify the description of one product,
14 bromfenac, to add an exception for ophthalmic use.
15 In addition, you voted on whether to modify the
16 listed entry for adenosine to clarify what products
17 are covered by that entry.

18 At the last meeting, we also began our work
19 to develop the list of bulk drug substances that
20 can be used in compounding by entities seeking to
21 qualify for the exemptions under Section 503A. You
22 discussed and voted on six substances that have

1 been nominated for that list that FDA had
2 evaluated.

3 During the last meeting, as you were
4 considering individual drugs, committee members
5 asked a number of questions about whether drugs
6 that were placed on the withdrawn or removed list,
7 or drug substances that were not placed on the 503A
8 bulk drug substances list, would be available for
9 patients. And we said that an expanded access
10 investigational new drug application would be the
11 mechanism to make such drugs available.

12 We provided some information about the
13 expanded access mechanism on the spot. As you
14 recall, somebody who was here got up and talked a
15 little bit about it, but we thought that you might
16 benefit from a more formal presentation.

17 So today, Dr. Jeff Murray will present
18 information about the expanded access mechanism and
19 how it could be used to provide access to products
20 that will not be able to be compounded and still
21 qualify for the exemptions under Section 503A.

22 After Dr. Murray's presentation, we're going

1 to continue our work on the withdrawn and remove
2 list, and Gail Bormel will present information
3 about the process we're using to identify and
4 evaluate candidates for that list. She will also
5 introduce the four additional drugs that we're
6 going to discuss at the meeting, and then you'll
7 hear presentations from the review divisions about
8 the individual drugs.

9 This afternoon, we'll turn again to the list
10 of bulk drug substances that can be used in
11 compounding under Section 503A. I'm going to give
12 a little presentation that describes, in more
13 detail, the process that we're using to evaluate
14 candidates for that list, how we're establishing
15 priorities for those reviews, and how we plan to
16 manage the list once they are developed. Again,
17 this came out of questions that arose at the last
18 meeting, so we're going to try and address some of
19 that.

20 After that, we'll present the results of our
21 reviews on four additional nominated substances for
22 your consideration, and then you'll have the

1 opportunity to hear from the nominators of those
2 substances.

3 Tomorrow, we're going to turn to a
4 completely new topic for the committee, drugs that
5 are difficult to compound and should not be
6 compounded under either Section 503A or
7 Section 503B.

8 One of the conditions under Section 503A is
9 that to qualify for the exemptions under that
10 provision, a compounder cannot compound a drug
11 product that is identified by FDA by regulation as
12 a drug product that presents demonstrable
13 difficulties for compounding that reasonably
14 demonstrate an adverse effect on the safety or
15 effectiveness of that drug product.

16 That is a mouthful, and you'll be hearing me
17 repeat something like that several times over the
18 next day or two. Section 503B also refers to a
19 list of difficult-to-compound drugs.

20 Tomorrow morning, I'm going to describe in
21 more detail the statutory framework and the history
22 that we have of developing a list of drugs that are

1 difficult to compound under 503A. It's a fairly
2 short history, but we do have some history on that.
3 I'll also talk about the statutory provisions on
4 difficult-to-compound drugs under Section 503B,
5 which, of course, wasn't enacted until November of
6 2013.

7 Then we're going to present for your
8 consideration and discussion the criteria that
9 we're proposing to use to evaluate drugs and
10 categories of drugs that may be considered
11 difficult-to-compound under either Section 503A or
12 Section 503B.

13 We have a very full agenda for the next day
14 and a half, and we're really looking forward to the
15 productive discussions that we expect to have and
16 to hearing your views on the very important
17 questions that we're going to be bringing to the
18 committee over the next two days. Thank you.

19 DR. VENITZ: Thank you, Ms. Axelrad.

20 We will now proceed with the FDA
21 presentation from Dr. Jeffrey Murray, deputy
22 director in the Division of Antiviral Products. He

1 will speak on the expanded access to
2 investigational drugs for treatment use.

3 Dr. Murray?

4 **Presentation - Jeffrey Murray**

5 DR. MURRAY: Good morning. I'm Jeff Murray
6 from the Division of Antiviral Products, and I'm
7 here to give you more details on expanded access
8 processes and mechanisms, and our division of
9 antivirals have seen a lot of expanded access over
10 the years.

11 Expanded access is always carried out under
12 an investigational new drug application or IND
13 regulations. This is a safeguard for patients.
14 One only needs to recall that FDA's role on the
15 regulation of novel medicines was borne early out
16 of tragedy when 71 adults and 34 children died in
17 1937 from taking an elixir of sulfanilamide. IND
18 applications allow FDA to review information on
19 investigational new drug products before they are
20 administered to humans to prevent disasters that
21 occurred back in 1937.

22 IND submissions, investigator

1 responsibilities are key parts of the regulatory
2 requirements to protect patient safety under an
3 IND, and it allows for some FDA review of
4 chemistry, manufacturing, and animal toxicology
5 studies, perhaps literature or articles before
6 drugs are administered. There's also an
7 investigational review board requirement and
8 review, and then there's informed consent from the
9 patient.

10 What is the definition of expanded access?
11 A lot of people call this compassionate use, but
12 expanded access is now, I think, the preferred
13 term. Expanded access is treatment access to an
14 investigational drug, including a biologic, outside
15 of a clinical trial setting but under an IND for
16 patients with serious, life-threatening diseases or
17 conditions when there is no comparable or
18 satisfactory alternative.

19 What is a serious condition? This is also
20 in the regulations. It's a disease or condition
21 associated with morbidity that has substantial
22 impact on day-to-day functioning. Short-lived and

1 self-limiting morbidity is usually not considered
2 sufficient but morbidity need not be irreversible
3 if it is persistent or recurrent.

4 Now, whether a disease or condition is
5 serious is a matter of clinical judgment, and it's
6 based on the impact of such factors as survival,
7 day-to-day functioning, or the likelihood that the
8 disease, if untreated, will progress to a more
9 severe condition or a serious one. So there's a
10 lot of flexibility in this definition, and it's
11 clinically-based.

12 What is some general information on expanded
13 access? Well, it facilitates availability of
14 investigational for drugs, as I stated, for
15 patients with a serious or life-threatening disease
16 as I've just defined.

17 It's for when the potential patient benefit
18 justifies the potential risk of the treatment use
19 so that the risks are not unreasonable in the
20 context of the disease or condition and not
21 unreasonable for the number of patients who are
22 going to be receiving it under expanded access.

1 Expanded access cannot jeopardize drug
2 development because FDA believes that drug
3 development and drug approval still provide the
4 greatest evidence of risk/benefit and the best
5 access to the most number of patients.

6 The one question asked, can you have
7 multiple investigational agents under expanded
8 access? There are no prohibitions against use of
9 multiple investigational drugs under expanded
10 access either under one IND or several INDs.

11 Expanded access to investigational drugs for
12 treatment use are codified under some regulations
13 we call Subpart I, and those regulations have been
14 in effect since 2009 formally, but we've been
15 providing expanded access under these processes
16 really for decades.

17 Subpart I talks about three categories of
18 expanded access, two of which I think are pertinent
19 for the committee today and tomorrow. That would
20 be individual use, including emergency use, and
21 I'll talk about the differences in the next few
22 slides; use in an intermediate-size populations,

1 meaning several patients maybe up to a couple of
2 hundred; or a treatment IND or protocol for
3 widespread treatment use, and this is usually when
4 sponsors who are in phase 3 are providing access
5 while their drug is being reviewed before approval.

6 More evidence of efficacy is needed as the
7 number of people receiving treatment increases.
8 Subpart I also establishes parameters and outlines
9 filing requirements, and I'll talk about a few of
10 those.

11 Probably the mechanism that is maybe most
12 widely used would be that for individual patients
13 and a licensed physician, any licensed physician
14 may make this request and actually usually becomes
15 the IND holder, the investigator, when a drug
16 sponsor chooses not to hold the IND.

17 This is usually the case; usually, drug
18 sponsors are not the holder of the IND for
19 individual INDs for single patients. Usually, a
20 physician holds the IND.

21 The physician determines the probable risk
22 from the drug does not exceed that from the disease

1 or condition, and FDA determines that the patient
2 cannot obtain the drug under another IND or
3 protocol that's in development.

4 Non-emergency or emergency use can be
5 granted under these individual patient INDs. For
6 safeguards, treatment is generally limited to one
7 course unless authorized by FDA. If there are a
8 lot of single cases of these single INDs, sometimes
9 a division or FDA will ask a sponsor to put them in
10 an intermediate size protocol or IND.

11 What is an intermediate size population IND?
12 Usually, the drug sponsor is the IND holder,
13 although a university or a physician could be an
14 intermediate size IND sponsor.

15 Intermediate size INDs may be needed when a
16 drug is not being developed, the disease is rare,
17 there's really no market for it; it's being
18 developed but patients are not eligible for ongoing
19 clinical trials; or when there is an approved drug
20 but that drug is not available either because it
21 was withdrawn or there are drug shortages.

22 The criteria is that there should be

1 sufficient evidence that the drug is safe at the
2 proposed dose and duration to justify the size of
3 the exposed population. There should be some
4 preliminary evidence of efficacy.

5 There should be an explanation of why the
6 drug cannot be developed or why patients can be
7 enrolled in a clinical trial. Usually, these INDs
8 are reviewed annually to determine whether another
9 mechanism such as a treatment IND might be more
10 appropriate if the drug is under development.

11 Single-patient INDs, some nuts and bolts.
12 Your physician who needs an investigational drug
13 for a patient with a serious condition, what does
14 that physician do? First of all, they need to
15 identify a sponsor or manufacturer of the drug and
16 ask that sponsor or manufacturer if they will
17 provide the drug and ship the drug to them.

18 This is part and parcel with permission from
19 the sponsor to allow FDA to refer to any of its
20 files previously submitted to the FDA so FDA can
21 verify that the drug being shipped is the drug that
22 we have looked at before.

1 Then the investigator would contact the FDA,
2 phone, fax or email -- and I have reference slides
3 for those -- to request an IND. For emergency
4 INDs, FDA is available by phone 24/7. For
5 non-emergency INDs, usually, this is accomplished
6 during business hours.

7 When an IND is allowed to proceed from FDA
8 and the company has agreed to ship, for emergency
9 use, the paperwork is usually done later and the
10 IND number is use given later during business
11 hours. If it's requested over the weekend, the
12 company ships drug on verbal agreement from FDA.

13 For single-patient INDs, non-emergency,
14 usually the paperwork is filled out; the IND number
15 is obtained, provided to the sponsor. FDA
16 technically has 30 days to review these, but often
17 these are granted on the same day, usually no more
18 than several days.

19 During normal business hours, here are the
20 contacts. If a physician doesn't know what
21 division is regulating a certain drug, they can
22 call a general number and find that out, and they

1 will hook you up with a division who reviews that
2 drug. There's also after-hours contact 24/7, a
3 telephone, and you'll be connected with a physician
4 from a division on-call.

5 The paperwork, the review divisions can help
6 with this. And I want to make note that earlier
7 this year, there was draft guidance issued on a
8 simplified form called number 3926. Soon
9 physicians will be able to use this one-page,
10 user-friendly form for an initial individual
11 patient expanded access submission.

12 Right now, until that guidance is finalized,
13 we're still using the old form. Even using the old
14 form, this can be accomplished in an hour or two or
15 less. And if there are any questions, the division
16 is happy to help answer those.

17 The paperwork is basically Form 1571. It
18 has information regarding the requestor's name and
19 address; the product and the source of the product;
20 a short paragraph on the patient's disease course
21 and why they need the drug, no names or
22 identifiers; the plan treatment course, dose and

1 duration and plan monitoring; and technical and
2 preclinical information about the product, as I
3 mentioned before, would be supplied by the sponsor
4 or manufacturer via a letter of authorization.

5 Then there's Form 1572, which is basically
6 just the credentials of the physician who will be
7 administering the drug, so a CV can be attached for
8 that.

9 What are the sponsor/investigator
10 responsibilities? For emergency use, a
11 sponsor/investigator needs to inform the
12 investigational review board, the IRB, within five
13 working days. For non-emergency conditions, prior
14 IRB approval is needed.

15 Of course, they will need to obtain informed
16 consent from the patient or family. During the
17 treatment course, the investigator should submit
18 any unexpected serious adverse reactions that are
19 considered related to the drug to the FDA.

20 At the conclusion of treatment, they are to
21 provide FDA with a written summary of the results
22 of the expanded access; we're talking very simple

1 summary, you know, patient survived, did well,
2 died, including any adverse effects, talking
3 generally a paragraph, and if dosing for more than
4 a year, submit an annual report to the FDA.

5 So after the treatment course is over, the
6 investigator can withdraw the IND, and they're free
7 from any additional reporting procedures.

8 Some summary points, explanation of the
9 processes and parameters for expanded access are
10 clearly outlined under CFR 312, Subpart I, and
11 they're further explained in very user-friendly
12 terms on an FDA website on expanded access
13 compassionate use, and there's the link.

14 There was a draft guidance that will further
15 simplify these procedures for single-investigator
16 INDs with a new abbreviated form that, hopefully,
17 will be out for use very soon.

18 There are FDA contacts available 24/7 to
19 assist physicians in submitting single and
20 emergency INDs. The regulatory responsibilities
21 that we have in place we feel are fairly minimal
22 and are really there to protect the safety of the

1 patient.

2 With that, I'll end my presentation, and I
3 believe there's time for questions.

4 **Clarifying Questions from the Committee**

5 DR. VENITZ: Thank you, Dr. Murray. We have
6 a little time for questions. Dr. DiGiovanna?

7 DR. DiGIOVANNA: John DiGiovanna. Thanks
8 for the clarification. I have really two questions
9 about why a sponsor would -- what benefit is it for
10 the sponsor to agree to do this?

11 If they're in drug development, it would
12 appear that the liability would be uncovering
13 problems that might be related to the drug or might
14 not be related to the drug that would be suggested
15 in an environment that was outside of their
16 control, and in that case, potentially might be a
17 liability for them.

18 If it was a drug that wasn't being developed
19 because, as you suggested for a rare disease, it
20 may not be economically feasible to do that, why
21 would they do this?

22 So the first impediment really is to the

1 physician going to the company -- try to explain to
2 me how this practically works, and do they actually
3 do this very often? Because I deal a lot with rare
4 diseases. and there are sometimes drugs that begin
5 to get approved and then don't get approved, and
6 the patients are clamoring for the drug. And it's
7 unclear from the physician's perspective whether
8 there's anything they can do at all.

9 DR. MURRAY: Well, companies do do this, and
10 I don't know all of the reasons. Yes, there could
11 be some liability, but I think, to a certain
12 extent, they feel obligated to provide drug for a
13 patient who is in serious need, so they listen to
14 the physician's story of the need.

15 A lot of times, companies do grant use and
16 shipment of their drug. Now, not all companies do
17 this. It depends on maybe what stage of
18 development they're in. But we've had single-
19 patient INDs for a drug that's really not under
20 development for as long as I've been at the agency
21 and way beyond that, so over 23 years, and it
22 continues. You'd be surprised, but there's a lot

1 of companies willing to do this.

2 DR. VENITZ: Thank you. Dr. Vaida and then
3 Dr. Wall.

4 DR. VAIDA: Yes, I have a question on the
5 sponsor thing too, is that since we're looking at
6 the 503A and 503B, a sponsor has to be the
7 manufacturer? I mean, who else could serve as a
8 sponsor? It looks like the physician could hold
9 the IND.

10 DR. MURRAY: Right.

11 DR. VAIDA: But could a 503A or 503B
12 actually be a sponsor?

13 DR. MURRAY: Right. Yes. So really,
14 anybody could be a sponsor. A sponsor must have
15 investigators so a licensed physician to administer
16 the drug. But it could be a university; it could
17 be a physician; it could be a manufacturer, any of
18 those entities.

19 DR. VENITZ: Dr. Wall?

20 DR. WALL: This is to tack on
21 Dr. DiGiovanna's question. Several states,
22 including my own, have passed recent legislation

1 they'll call last-ditch legislation, which
2 basically says that a manufacturer may sell these
3 substances that are being investigated if a
4 physician approves to the patient for the patient
5 to use, which makes it sound like it's out of any
6 of the IND process at all.

7 Is that correct? Have you guys had
8 experience with that, or can you comment on what
9 we're seeing in multiple states?

10 DR. MURRAY: All that I've been seeing, and
11 others may want to comment, is that when
12 investigational drugs are given to patients,
13 they're done under the IND process, and so they're
14 administered under IND. So we get the request and
15 we go through the process as described.

16 Any other comments?

17 MS. AXELRAD: We can't really comment on
18 what various states may be doing here, but as
19 Dr. Murray indicated, our position is that it's
20 either compounded in accordance with the conditions
21 of 503A, meaning you couldn't do something that's
22 on the list of drugs that have been withdrawn or

1 removed from the market for safety reasons or it's
2 with something that meet the conditions with regard
3 to the bulk drug substance, or it has to be under
4 an IND. And that's what federal law says.

5 So regardless of what state laws might be
6 saying you can do, we would view federal law
7 as -- we would enforce the federal law.

8 DR. VENITZ: Dr. Davidson?

9 MS. DAVIDSON: So under the context of our
10 discussion here, this issue arose when we were
11 discussing drugs placed on the Do Not Compound
12 list, which implies they're no long commercially
13 available; there is not a sponsor. Even if there
14 is a sponsor, they don't have it anymore. So I
15 think Allen answered my first question that a 503A
16 or B person could serve as a sponsor.

17 But my other question is, first of all, do
18 the drugs on the Do Not Compound list, are they
19 eligible for a specific patient need? I believe it
20 was chloramphenicol that raised this issue in our
21 original discussions. Then my second question is,
22 could this potentially also apply to candidates

1 that were denied addition to the positive list of
2 bulk substances that can be compounded with if a
3 patient need arose?

4 MS. AXELRAD: Dr. Davidson, let me address
5 that. Yes, it can apply to any drug, assuming that
6 someone can get the drug or the substance to do it.
7 If you submit an IND, you can do it. And as we
8 indicated, as Dr. Murray indicated, anybody can be
9 the holder; it could be an individual physician; it
10 could be an academic institution; it could be a
11 manufacturer; it could be a compounder.

12 Basically, that's why we're spending time, I
13 think, on this subject here, is that there was
14 concern expressed at the last meeting about whether
15 if something was put on the withdrawn or removed
16 list or not put on the bulk drug substance list,
17 whether that was fair to patients who might be
18 taking the drug.

19 Our answer is that we have a mechanism for
20 that, and that is an IND. I think, as Dr. Murray
21 said, it's really important to recognize that the
22 IND mechanism was set up to protect patients so

1 that people are not experimenting on patients, so
2 that there's some understanding of the quality of
3 the drug before they get it, the chemistry and
4 toxicology of the drug, so that an informed
5 decision can be made about whether the benefits of
6 the drug outweigh the risks, which can be quite
7 substantial if you don't know much about the drug
8 because it hasn't gone through a long development
9 process; it hasn't gone through the approval
10 process.

11 The other, part of it is, it's informed
12 consent. If a patient is going to be given a drug
13 for which the agency has made a determination that
14 it's unsafe and that manufacturers can no longer
15 provide that drug to patients, they need to be
16 informed of the risks of the drug before they get
17 it. Somebody has to make an informed decision
18 about whether it's likely that the benefits of the
19 drug would outweigh the risks.

20 That's why we think it's important that we
21 understand that there is a mechanism available, why
22 it's made available under those circumstances, and

1 how it would work.

2 DR. VENITZ: Dr. Carome?

3 DR. CAROME: Mike Carome. If I understand
4 correctly, a single-patient IND could be the first
5 IND for a product or would it have to already be an
6 entity that held an IND for that drug?

7 DR. MURRAY: Occasionally, they are the
8 first IND. If that's the case, usually, we would
9 have pre-IND information or maybe some drug master
10 file from a sponsor, so another submission. It's
11 not the usual case where it's the first IND, but it
12 has been in the past.

13 DR. VENITZ: Dr. DiGiovanna?

14 DR. DiGIOVANNA: John DiGiovanna. To
15 clarify the broad picture for me from what we have
16 done in the last meeting, one of the drugs that we
17 voted to not have on the Do Not Compound list was
18 cantharidin, which have been available for a very
19 long period of time. But I don't believe it's on
20 the bulk substances list, although it's been around
21 for many, many, many years.

22 Does that mean that it can be compounded now

1 by an individual pharmacy by prescription or does
2 it mean it would need to be used via this IND
3 mechanism?

4 MS. AXELRAD: Well, let's talk about the
5 situation. I'm going to talk about the process and
6 some other issues associated with the bulks list
7 later. But let's just say that we are down the
8 road and we put cantharidin on the list. We have
9 to go through a proposed rule and get comments, and
10 then put out a final rule.

11 Let's say we put out a final rule that says
12 cantharidin is on the list. Then it can be
13 compounded without an IND. It's exempt from the
14 new drug approval requirements under Section 503A.
15 It could be compounded by a compounder under
16 Section 503A once it is on the bulk drug substance
17 list. And then this afternoon, we'll talk a little
18 about our process and what's happening in the
19 meantime before we make final decisions on the
20 drugs.

21 DR. VENITZ: Mr. Mixon?

22 MR. MIXON: Thank you, Dr. Venitz. Can we

1 talk specifically about domperidone and walk
2 through the steps that a physician would have to go
3 through?

4 MS. AXELRAD: No. Dr. Murray I don't think
5 is in a position to talk about that specific drug.

6 MR. MIXON: Can we pick another hypothetical
7 drug?

8 MS. AXELRAD: A hypothetical drug, not that
9 specific one?

10 MR. MIXON: Well, in my world, this drug
11 comes up all the time and compounders are asked to
12 compound it all the time. And as you well know,
13 many compounders are compounding it. The legal
14 mechanism, as I understand it, to obtain this drug
15 is to go through the IND process.

16 My interest is in helping to educate other
17 pharmacists to the correct way to obtain this drug.
18 I'm just curious, one, is there a sponsor? If a
19 physician calls, is there a sponsor?

20 MS. AXELRAD: Okay. I can address that
21 because we've had a lot of inquiries. Domperidone
22 is a drug that was never approved in the

1 United States for anything. It has been
2 studied -- correct me if I'm -- I'll keep going,
3 and she can correct -- okay, back me up.

4 Anyway, it is available under an expanded
5 access IND, but it is a manufactured product that's
6 manufactured by two companies. One is in the UK,
7 and I think the other one is in Canada.

8 Also, there is a pharmacy, Dougherty's
9 Pharmacy, that does not compound it, but it gets
10 the manufactured product from the manufacturers and
11 then makes it available. It's available for very
12 specific GI uses.

13 But what we've seen is that
14 compounding pharmacies have been offering this for
15 lactation. And we issued a safety warning in I
16 think it was 2004, because we were concerned about
17 the safety impacts of using it for that particular
18 use.

19 We have basically said that it can't be
20 compounded and we're taking action. We've cited a
21 number of compounding pharmacies for compounding
22 with domperidone because of the safety concerns we

1 have associated with that product.

2 It is available for appropriate uses, for GI
3 use under an expanded access protocol, but it is
4 the manufactured drug that is made available for
5 those uses, not a compounded product.

6 DR. KORVICK: Excuse me. I don't --

7 MR. MIXON: Well, my interest --

8 DR. KORVICK: Can I add one more thing? I'm
9 Dr. Korvick. I'm the deputy director of the
10 Division of Gastroenterology and Inborn Errors
11 Products. And one additional aspect to what Jane
12 was talking about is that because of some of these
13 safety issues, there's an import alert as well.

14 If these are coming into the country in
15 other ways outside of the IND process, you may be
16 subject to those drugs not making it to the
17 patients. So there is also an import alert for
18 some of the safety reasons that Jane has mentioned.
19 Thank you.

20 DR. VENITZ: Thank you.

21 MR. MIXON: My interest is only in use for
22 gastroparesis or GERD. But if I have an

1 gastroenterologist in my community and I say to
2 him, you can't ask me to compound it and I won't
3 compound it, but you can go through the IND
4 process, their typical response is, "I don't have
5 time for all that paperwork." That's why I'm
6 bringing this up. You know, the other alternative
7 is that we refer these people to the Canadian drug
8 market.

9 MS. AXELRAD: They don't have to go through
10 any paperwork. They can get it from -- I believe
11 it's Dougherty's Pharmacy in Texas.

12 DR. KORVICK: They do have to go through the
13 IND paperwork, but our division has worked very
14 hard to streamline and expedite what the paperwork
15 needs to be, and we work with the physician. I
16 don't know how we can make physicians understand,
17 but we are there to help them with some paperwork
18 if any paperwork is an impediment then. But we've
19 tried to streamline the whole process, so it
20 shouldn't be an impediment to the practicing
21 physician.

22 MR. MIXON: Well, obviously, I don't have

1 any firsthand experience with trying to file the
2 paperwork, but this is the excuse normally.

3 So the entry point for the local
4 gastroenterologist would be the phone number that's
5 provided on the slide earlier?

6 DR. KORVICK: It's on the FDA website. You
7 can find it. We can get you that information.

8 MS. AXELRAD: We can provide the link to
9 that. There's a link that shows -- that
10 specifically talks about the expanded access
11 protocol for domperidone and how you can get it.

12 DR. VENITZ: Dr. Jungman?

13 MS. JUNGMAN: Dr. Murray, something that
14 didn't appear in your slides, what was discussed in
15 the background materials a little bit, is the IRB
16 process. And I was hoping you could maybe talk a
17 little about any requirement for IRB review and how
18 that might affect patient access.

19 DR. MURRAY: Well, for single-patient INDs,
20 it's non-emergency use, so IRB approval is needed.
21 Like I said, for emergency use, the IRB can be
22 informed within five working days. If it's

1 life-threatening, meaning that if the patient
2 doesn't get treated, they will die or experience
3 serious morbidity in the next couple of weeks, then
4 you can have an emergency IND, just inform the IRB.

5 So it would be the usual IRB review process.
6 A lot of IRBs do have kind of expedited review or
7 different procedures for single-patient INDs. They
8 have their regular meeting schedule for the larger
9 protocols, but it would be just according to the
10 local IRB. And that's kind of a local requirement.

11 MS. JUNGMAN: But what happens in situations
12 where an IRB is not readily accessible, so
13 something -- the FDA's Q&A document recognizes that
14 there are circumstances where an investigator might
15 not be looped in with their local IRB.

16 DR. MURRAY: Well, sometimes our central
17 IRBs or sometimes the drug sponsor might have a
18 central IRB set up. There are other mechanisms on
19 a case-by-case basis. I think the division can
20 help provide some information about that, but it is
21 still the local responsibility of the IRB. The
22 local IRB has -- it's their domain first before a

1 central IRB if there's a local IRB available.

2 MS. JUNGMAN: I guess what I'm trying to get
3 a sense of, though, is whether this is a
4 realistic -- the process is a realistic prospect
5 for a physician that's, say, is out in the
6 community and you're talking about a compounded
7 drug where there's not a sponsor. How would the
8 IRB requirement play out in that kind of
9 circumstance?

10 DR. MURRAY: Well, I believe it's realistic
11 because we have a lot of single- and
12 emergency-patient INDs that go through our division
13 probably to the tune of a hundred to maybe several
14 hundred per year.

15 MS. JUNGMAN: For compounded products
16 though?

17 DR. MURRAY: So it seems that the IRB review
18 gets in. And I said for emergency IND, it's
19 certainly easier.

20 MS. JUNGMAN: Okay. Thank you.

21 DR. VENITZ: Dr. Pham?

22 DR. PHAM: Just going back to the

1 availability implications, because on the hospital
2 side, especially in pediatrics, we'll probably
3 often see the rare disease state, if that's an
4 oxymoron, regarding like orphan drugs. We've
5 definitely used IND. We've been impressed actually
6 with the turnaround for that specific use.

7 Drug shortages also have played a part in
8 where that could come into play, but I think when
9 it comes down to -- Robert DeChristoforo, I think,
10 commented previously -- specifically with
11 chloramphenicol question the last time and the
12 capsules not being available. But still there
13 was -- I think he had commented at the NIH they had
14 compounded a couple of times within a year.

15 So clearly, there is still probably, I
16 assume, the base powder available, as is the case
17 with a lot of the compounded products. There are
18 some sort of chemical entity to the USP grade of
19 bulk powder, and that's what's used.

20 So I guess with the IND and availability, if
21 something goes on the Do Not Compound list and that
22 company that made that bulk powder sees that, would

1 that then take that out of the market, and what
2 would be the delay if, say, that product capsule
3 had to be acquired from the UK?

4 I assume for drug shortages, that process
5 has kind of been expedited, but I don't know if it
6 makes a difference if it's a compounded -- I guess
7 a raw ingredient for a compound compared to, say,
8 if I got calcium chloride from France for a drug
9 shortage.

10 MS. AXELRAD: I'm not sure how to address
11 your question. I think that the availability of
12 bulk compounds for compounding is sort of separate
13 from whatever you do with this. Either the sponsor
14 is going to keep making the drug or they're not.
15 Either they're going to sell it to somebody who
16 wants to do something with it other than whatever
17 they're doing or they're not.

18 I think it's sort of independent of whether
19 you decide whether something goes on the list or
20 not. If a sponsor's drug has been withdrawn or
21 removed from the market for safety reasons, unless
22 they're conducting a study for it under an

1 investigational drug application for something
2 else, it probably won't be available from the
3 sponsor.

4 In some cases, the sponsor may choose not to
5 make it available anyway, so anybody who wants to
6 use it, whether for a compounding or under an IND
7 would have to get it from somewhere else.

8 DR. VENITZ: Okay. One more question.
9 Dr. Braunstein?

10 DR. BRAUNSTEIN: I just wanted to point out
11 that some of these compounds, these chemicals, are
12 available for other nonhuman use. It's up to,
13 obviously, the manufacturer as to whether or not
14 they would make those available. But not all of
15 these compounds or chemicals are only for human
16 use, and I think that's -- that's certainly the
17 distinction. The FDA would not be regulating
18 nonhuman use of the product.

19 DR. VENITZ: Okay. Thank you, Dr. Murray.
20 We appreciate it.

21 We are now going to go switch topics and
22 proceed with the FDA presentation on the withdrawn

1 or removed list process from Gail Bormel. She's
2 the acting director of the Division of Prescription
3 Drugs within the Office of Unapproved Drugs and
4 Labeling Compliance.

5 **Presentation - Gail Bormel**

6 MS. BORMEL: Good morning. I'm Gail Bormel.
7 As Dr. Venitz said, I'm the acting director of the
8 Division of Prescription Drugs in the Office of
9 Unapproved Drugs and Labeling Compliance in CDER's
10 Office of Compliance.

11 Today, what I'm going to talk about is the
12 process to identify candidates for or amendments to
13 the withdrawn or removed list. First though, I'm
14 going to provide a little bit of background on the
15 withdrawn or removed list.

16 Both Sections 503A and 503B of the Federal
17 Food, Drug, and Cosmetic Act require the agency to
18 publish a list of drugs that have been withdrawn or
19 removed from the market because the drugs or
20 components of the drugs had been found to be unsafe
21 or not effective. We call that the withdrawn or
22 removed list.

1 The statute explains that the drugs that
2 appear on this list should not be compounded. If
3 they are compounded, the compounded drug cannot
4 qualify for certain exemptions from statutory
5 requirements that are described in Sections 503A
6 and 503B.

7 We went through this pretty extensively at
8 the last meeting in February, and if you would like
9 to review that, there's additional background on
10 our website, and the address is on this slide.

11 But just to go over a little bit more
12 information about the individual sections of the
13 Act that deal with compounding, Section 503A
14 describes the conditions under which compounded
15 human drug products that are made by state-licensed
16 pharmacies are entitled to exemptions from three
17 statutory requirements.

18 They are: the FDA approval prior to
19 marketing, which is in Section 505 of the Act;
20 compliance with current good manufacturing practice
21 requirements in Section 501(a)(2)(B); and labeling
22 with adequate directions for use in

1 Section 502(f)(1). So if a compounded drug is made
2 under the conditions described in Section 503A,
3 they'd be exempt; they would qualify for exemptions
4 from these three sections.

5 It's important to note that pharmacies that
6 qualify for the exemptions are primarily regulated
7 by the states, but there are federal requirements
8 that still apply. For example, drugs cannot be
9 made under unsanitary conditions, and that
10 requirement is in Section 501(a)(2)(A) of the Act.

11 Now, we'll turn to Section 503B.
12 Section 503B of the Federal Food, Drug, and
13 Cosmetic Act was added by the Drug Quality and
14 Security Act that was signed into law in November
15 2013. This section creates a new category of
16 compounders known as outsourcing facilities.
17 Registered outsourcing facilities have to comply
18 with CGMP requirements and are inspected by the
19 agency according to a risk based schedule.

20 In addition, drugs that are compounded by
21 outsourcing facilities in accordance with the
22 conditions described in Section 503B can qualify

1 for exemptions from these statutory requirements:
2 the new drug approval requirements under Section
3 505; the requirement that the product labeling bear
4 adequate directions for use under a 502(f)(1); and
5 the drug supply chain security requirements in
6 Section 582 of the Food, Drug, and Cosmetic Act.

7 As I mentioned earlier, what I'm going to
8 talk about is the process to identify drugs for the
9 withdrawn or removed list. This would include new
10 candidates and possible amendments to the drugs on
11 the withdrawn or removed list.

12 To identify these candidates, FDA
13 periodically reviews available information on drugs
14 that have been withdrawn or removed from the market
15 because they have been found to be unsafe or not
16 effective.

17 This slide and the next one shows the types
18 of information that the agency reviews. As you can
19 see from this slide, we look at Federal Register
20 notices announcing withdrawal of approval of a drug
21 application for safety or effectiveness reasons.
22 We also take a look at notices announcing an agency

1 determination that a drug product was removed from
2 sale for reasons of safety or effectiveness.

3 Other information that the agency reviews
4 may include FDA alerts, drug safety communications,
5 news releases, public health advisories, healthcare
6 practitioner letters, citizen petitions, and
7 sponsor letters.

8 FDA also reviews available information to
9 determine whether any new drug applications have
10 been approved for a drug product containing, as an
11 active ingredient, any of the drugs on the list to
12 determine whether any of the drug entities on this
13 list should be modified to account for the new
14 safety and effective determination and approval.

15 For example, a drug may have been approved
16 in a new formulation, indication, route of
17 administration, or dosage form since the list was
18 last revised. And if that's done, FDA can consider
19 proposing a modification to the list to remove the
20 drug from the list or to exclude the particular
21 formulation, indication, route of administration,
22 or dosage form.

1 We saw that at the last meeting. Bromfenac
2 was on the list, already on the withdrawn or
3 removed list, and at the last February 2015
4 meeting, we excluded the ophthalmic solution from
5 the withdrawn or removed list. So that was a
6 modification that was made or proposed for the
7 withdrawn or removed list.

8 Well, what happens once the agency has
9 identified drugs for the withdrawn or removed list?
10 Well, what is done next is that appropriate
11 divisions within the Office of New Drugs will
12 evaluate each identified candidate or modification
13 using the information that we found or that is
14 available for the drug.

15 The responsible division will prepare a
16 review of the information that documents its
17 recommendations as to whether to include the drug
18 on the withdrawn or removed list, or to remove a
19 drug from the list, or to modify an entry.

20 This slide really describes the previous
21 process that the agency used to update the
22 withdrawn or removed list. In the past, FDA has

1 published a notice of proposed rulemaking to add
2 identified drug products to the list or to modify
3 existing entries before consulting the advisory
4 committee.

5 As you can see, in October 1998, FDA used
6 rulemaking to develop the original list and
7 consulted the committee about the list before
8 finalizing the rule. In July 2014, the agency
9 issued a proposed rulemaking identifying 25 drugs
10 to add to the list and one drug entry to modify on
11 the original list.

12 FDA then consulted the committee on the
13 drugs identified in the July proposed rulemaking
14 back in February 2015. In addition, what the
15 agency said in the July 2014 Federal Register
16 notice was that we were inviting comments on an
17 alternative procedure to rulemaking to update the
18 list in the future.

19 As we said in the July 2014 notice, the
20 agency is considering its process to update the
21 withdrawn or removed list going forward, and we
22 will announce that process in the final rule.

1 That concludes my presentation on the
2 process to identify candidates for the withdrawn or
3 removed list, and we're going to turn to what we're
4 actually going to look at, at this meeting.

5 We have identified four new drug candidates
6 for the advisory committee to review, which may
7 eventually be included in an update to the
8 withdrawn or removed list.

9 At this meeting, we're going to consider
10 inclusion on the list of the following four drugs:
11 acetaminophen, all drug products containing more
12 than 325 milligrams of acetaminophen per dosage
13 unit;

14 Aprotinin, all drug products containing
15 aprotinin;

16 Number 3 is ondansetron hydrochloride, all
17 IV drug products containing greater than a 16-
18 milligram single-dose of ondansetron hydrochloride;

19 And the last is bromocriptine mesylate, all
20 drug products containing bromocriptine mesylate for
21 prevention of physiological lactation.

22 I'm available if you have any questions

1 before we turn to the presentations.

2 **Clarifying Questions from the Committee**

3 DR. VENITZ: Yes, we have a few minutes.

4 Are there any questions? Yes?

5 DR. VAIDA: Allen Vaida. On slide 8 that
6 you had with the -- it could be either the route of
7 administration, or dosage form or indication. You
8 had mentioned at the last meeting, we had excluded
9 like an ophthalmic use --

10 MS. BORMEL: Right.

11 DR. VAIDA: -- which is pretty
12 straightforward if you received a prescription for
13 that. But for the indication, if drugs are going
14 to be considered for indication, does the
15 FDA -- would that mean that the physician would
16 have to write an indication for what the drug would
17 be used for?

18 Because if the drug could still be
19 compounded like -- or the pharmacy would have to
20 tell the patient also -- like is that in your
21 authority that that would have to go along, because
22 how would the compounder know?

1 MS. BORMEL: Well, I think that what is
2 contemplated under Section 503A is that there is
3 the patient-physician-pharmacy relationship. If a
4 pharmacist is compounding drug products that are on
5 the withdrawn or removed list for a
6 particular -- that are on the withdrawn or removed
7 list because there's a particular indication that
8 cannot be compounded, the pharmacist would need to
9 find out about what that product is being
10 compounded for.

11 DR. VAIDA: Okay. So you're just
12 taking -- there's nothing that's going to be
13 regulated with that. It's just hoping that that'll
14 happen? I'm just saying -- I mean, there's not
15 indications now on a lot of prescriptions and, I'm
16 just curious.

17 MS. BORMEL: Right. There are not routinely
18 indications. I mean, it's not in the law, but
19 there is a professional responsibility for
20 pharmacists when they compound. If there's
21 something that's put on the list that the product
22 should not be compounded, then it's something that

1 the pharmacist needs to be aware of and to
2 investigate further.

3 MS. AXELRAD: If I can take a shot at this,
4 I think that it's likely that -- we will try and
5 write the list in a clear way. For example, most
6 of the drugs are simply there as the drug, without
7 any qualification. Some of them, the criteria are
8 obvious, like we're going to talk about
9 acetaminophen with more than 325 milligrams in any
10 single dosage unit; that's obvious. If it's for an
11 ophthalmic use, if it's allowed for an ophthalmic
12 use but others are not, that's obvious, route of
13 administration.

14 I think to the extent that if we get into
15 something where we think it's unsafe, it's been
16 found to be unsafe for a particular indication but
17 it's allowed for other indications, I think that we
18 would just have to write it clearly enough.

19 If it says don't use it for this indication
20 but you can use it for something else, I think that
21 we would expect the pharmacist to get something
22 from the doctor that indicates that it's going to

1 be used for -- not going to be used for the
2 indication for which it's listed.

3 So I think that we have to write it clearly,
4 and then they have to make sure that that it isn't
5 going to be used for something that's unsafe. I
6 mean again, I think -- as Gail said, it
7 really -- the pharmacist has a responsibility for
8 that, and the doctor. And we would expect that if
9 it's unclear, and the pharmacist has a list of
10 drugs that have been withdrawn or removed for
11 safety reasons, and it says, don't use for this
12 indication, that if they get a prescription, they
13 would have a conversation about that with the
14 physician or the prescriber.

15 DR. VENITZ: Dr. Braunstein?

16 DR. BRAUNSTEIN: But doesn't that fall under
17 labeling? Because 503As are -- they are exempted
18 from the labeling requirements. When we
19 manufacture a drug, for example, and it's a new
20 drug and we work out labeling with the FDA, there
21 might be a statement, "Not to be used for X,"
22 right? And that's something that we would

1 understand. It doesn't say that a
2 physician -- then it's fair warning for the
3 physician.

4 I'm not so sure -- I'm not a lawyer so I'm
5 not -- but I'm just concerned that we're treading
6 on a line here that gets into that exemption, and I
7 don't know how that will all be resolved.

8 MS. BORMEL: Well, I think that drugs that
9 are compounded in accordance with Section 503A
10 qualify for the exemptions of the Act including
11 502(f)(1), which is adequate directions for use.
12 But if we're putting something on a Do Not Compound
13 list for a certain indication, we're saying that
14 that should not be compounded. That would be a
15 condition. In my mind, it will be a condition of
16 Section 503A.

17 DR. VENITZ: Dr. Jungman?

18 MS. JUNGMAN: I'm just wondering how this
19 would play out differently for 503Bs where you
20 might be producing standard stocks of drugs, and so
21 there wouldn't be that expectation of relationship
22 between the physician and the pharmacist.

1 MS. AXELRAD: We're not talking about
2 503B -- well, I guess the withdrawn or removed list
3 does deal with both.

4 MS. BORMEL: Yes. But 503B is a little
5 bit -- we haven't gotten to that yet, but the bulk
6 drug substances that can be used under Section 503B
7 are either drugs for which there's a clinical need
8 or drugs that are in shortage. It's a little bit
9 different. When we get to that section, we can
10 talk a little bit more about that. I don't know
11 that we're going to be addressing at this
12 particular meeting.

13 MS. AXELRAD: Well, since the list that
14 we're doing does apply to both 503A and 503B, it's
15 relevant. But as Gail said, in order to compound
16 from a bulk, a 503B outsourcing facility, it has to
17 be on a list. So it either has to be on the drug
18 shortage list, for which case they can do it, or it
19 has to be on a list that we've determined there is
20 a clinical need to compound from using the bulk. I
21 think when we look at the bulks that they can use,
22 we'll have to deal with that.

1 In terms of compounding from an approved
2 product, for example, I think that that's something
3 that we'll just sort of have to figure out, how
4 that's going to work.

5 I think that it would be best if we have
6 this discussion when we talk about bromocriptine
7 maleate [sic], which is the drug that we're going
8 to be talking about that's been found to be unsafe
9 for a particular indication but is available for
10 other indications.

11 I think that we can have some discussion and
12 we'll be interested in hearing your views about
13 what you think we ought to do about that. You can
14 decide and recommend that we not put it on the list
15 of withdrawn or removed products because you think
16 it should be used however which way they want or
17 because it might be difficult for somebody like a
18 503B to determine what indication it's going to be
19 used for.

20 But I think those are things that we can
21 take up. I think it's good to work through these
22 things with a specific example, and we actually do

1 have one today.

2 DR. VENITZ: Thank you. Any further
3 question for Ms. Bormel?

4 (No response.)

5 DR. VENITZ: Okay, then thank you again. As
6 she already indicated, we're now going to move into
7 our specific compounds. The first one is
8 acetaminophen, and Dr. Sharon Hertz, director of
9 the Division of Anesthesia, Analgesia, and
10 Addiction products, will present on the
11 recommendation.

12 **Presentation - Sharon Hertz**

13 DR. HERTZ: Thank you. Good morning. I'm
14 going to be speaking about acetaminophen. It's, of
15 course, one of the most commonly used drugs in the
16 U.S. for treating pain and fever. The
17 hydrocodone-acetaminophen combination products have
18 been the most frequently prescribed drug for nearly
19 20 years in this country.

20 Exceeding the maximum daily dose of 4 grams
21 of acetaminophen places patients at risk for
22 serious liver injury that can lead to liver failure

1 and death, and acetaminophen-related hepatotoxicity
2 has been a leading cause of acute liver failure in
3 the U.S. And that's why we're here to discuss this
4 today.

5 There are a number of factors that lead to
6 acetaminophen-related liver failure. One is the
7 large number and variety of over-the-counter and
8 prescription acetaminophen products and
9 indications. Consumers have unintentionally
10 overdosed by taking more than one product that
11 contains acetaminophen at the same time without
12 realizing they were duplicating the acetaminophen.

13 Patients were often unaware that their
14 prescription products contained acetaminophen as
15 the pharmacy drug containers often only use the
16 letters, APAP, an acronym for the chemical name or
17 an abbreviation such as ACET.

18 Patients may take more than the maximum
19 number of labeled or prescribed doses seeking
20 greater therapeutic benefit, also unaware that
21 they're placing themselves at risk.

22 Another important factor is that the

1 symptoms of liver damage can take days to emerge
2 and are not readily recognized as the result of
3 acetaminophen poisoning generally by patients or
4 clinicians early on; they can mimic flu symptoms.

5 The antidote for acetaminophen overdose can
6 be very effective, N-acetylcysteine, but it has to
7 be given soon after the overdose, preferably within
8 the first 8 hours; need benefit up to 24. But
9 after that, it's unclear that the problem can be
10 reversed.

11 We don't have an exact amount of
12 acetaminophen that causes irreversible liver injury
13 in all circumstances. That specific threshold has
14 not been established and, in fact, may not be the
15 same for all persons in all situations. But that's
16 because, in part, all of the factors that may be
17 responsible have not yet been identified,
18 particularly factors that may result in toxicity
19 near the current recommended total daily dose of
20 4 grams.

21 FDA has been active over a number of years
22 trying to reduce the risk of acetaminophen-related

1 liver injury. There was an advisory committee back
2 in 2002 that agreed there should be labeling
3 changes.

4 In 2004, FDA engaged in a public education
5 campaign. We asked the state boards of pharmacy to
6 require use of the full word "acetaminophen"
7 instead of shorter terms on the pharmacy containers
8 and to instruct patients on safe use, the important
9 principles of not using multiple products with
10 acetaminophen, not to exceed the maximum daily dose
11 to avoid concurrent alcohol use.

12 In 2006, we proposed regulations for
13 over-the-counter labeling to include safety
14 information on the container and out-of-carton to
15 also clearly identify the presence of
16 acetaminophen. That was followed by a working
17 group that was established, which led to another
18 advisory committee in 2009.

19 I'm going to go over this slowly because
20 this was a very important set of ideas that we
21 considered when making our final recommendation on
22 what to do with prescription products.

1 At the 2009 advisory committee, data were
2 presented, first, that in combination, with an
3 opioid in particular, there really was no evidence
4 to support that the 325-milligram dose -- this has
5 been reversed -- but that the 500-milligram dose
6 provides greater efficacy in a substantial way than
7 the 325. Basically, we did not have data that
8 shows an important dose response when in
9 combination with an opioid.

10 What I'll explain next is why we thought
11 that there was a substantial opportunity to reduce
12 risk by reducing the amount of acetaminophen per
13 dosage unit from 500 milligrams to 325. Back in
14 2009 when we looked into this, most of the
15 prescribing of acetaminophen-containing
16 prescription products were 500-milligram-containing
17 products.

18 If you look at the data on intentional
19 overdose, approximately 72 percent took up to
20 25 pills. At 500 milligrams per pill, that's a
21 12 and a half gram dose. That would translate to
22 8.1 grams at the lower-strength pill. That's a

1 potential opportunity to save some individuals from
2 injury, although 8 is still a very high dose.

3 With the unintentional overdose situation,
4 we found that 39 percent of patients knew that they
5 were taking more than recommended, but generally
6 felt they needed more medication for the
7 therapeutic effect. And in this setting, the mean
8 dose associated with hepatotoxicity was 6.5 grams
9 per day.

10 Changing this from 500 to 325 milligrams per
11 dosage unit brought that down to what would have
12 been an average or mean of 4.2 grams per day. This
13 was really where we thought we could have a big
14 impact with this type of change.

15 Reviewing the data and the advisory
16 committee discussion, FDA, we concluded that
17 acetaminophen-containing prescription products with
18 more than 325 milligrams of acetaminophen per
19 dosage unit do not provide sufficient margin of
20 safety to protect the public against the serious
21 risk of acetaminophen-induced liver injury. That
22 was published in the Federal Register.

1 We then went through a process to ask
2 sponsors to limit the dose to 325 per dosage unit.
3 There was a process provided to submit the request
4 withdrawing approval for applications with more
5 than that amount of acetaminophen. This process
6 was completed in July of 2014.

7 For today, our recommendation is because
8 approvals of applications for prescription drug
9 products containing more than 325 milligrams of
10 acetaminophen per dosage unit have been withdrawn
11 by FDA for safety reasons, FDA recommends the
12 following entry for acetaminophen to be added to
13 the withdrawn or removed list. Thank you.

14 **Clarifying Questions from the Committee**

15 DR. VENITZ: Thank you, Dr. Hertz. We have
16 a few minutes for clarifying questions. This is
17 just to ask any clarifications about the
18 presentation because we'll have discussion of all
19 products when we get through all the presentations.

20 Yes, Dr. Wall?

21 DR. WALL: Just a point of clarification,
22 this keeps referring to dosage units. Are you

1 referring to only oral dosage units? Because as we
2 know, we can have, now -- 1 gram IV piggybacks come
3 premade, which I think of as in dosage unit. We
4 have suppositories. Can we clarify that this is
5 only oral dosage units that we're referring to?

6 DR. HERTZ: No, it's not. It's also for
7 suppositories -- well, it's for prescription
8 products. I don't believe there are prescription
9 suppositories. The over-the-counter process is a
10 separate one. This is for prescription products.

11 I am aware of the parenterals. That's a
12 different setting. We hope that in a setting of
13 parenteral use, where it's directly administered
14 through healthcare providers -- nursing staff,
15 physicians -- that there is an adequate accounting
16 of acetaminophen in all forms in that setting. So
17 we think that a dose of a gram can be provided
18 safely in that setting.

19 DR. WALL: Thank you. I just think we need
20 a little clarification just so that the people know
21 going forward.

22 DR. HERTZ: Sure.

1 DR. VENITZ: Dr. Vaida?

2 DR. VAIDA: No, that's fine. I just wanted
3 a clarification on this is prescription, not
4 over-the-counter.

5 DR. HERTZ: Yes. This is prescription.

6 DR. VENITZ: Any other clarifying questions?

7 (No response.)

8 Okay. Thank you again, Dr. Hertz.

9 So the next presentation is on aprotinin,
10 and we have Dr. Kathy Robie Suh. She's the lead
11 medical officer, the Division of Hematology
12 Products to present.

13 **Presentation - Kathy Robie Suh**

14 DR. ROBIE SUH: Good morning. My name is
15 Kathy Robie Suh. I am a clinical team leader in
16 the Division of Hematology Products in CDER.
17 Today, I will present the assessment for aprotinin.

18 This slide shows an outline of my
19 presentation. First, I will briefly describe
20 aprotinin and its labeled use and a summary of its
21 safety profile. Next, I will give a brief
22 regulatory history with information contributing to

1 the determination. And finally, I will summarize
2 the rationale for the FDA determination that
3 aprotinin was withdrawn from the market due to
4 safety concerns.

5 Aprotinin is a polypeptide proteinase
6 inhibitor derived from beef lung. It has a
7 molecular weight of about 6500 daltons. It acts by
8 modulating the systemic inflammatory response in
9 fibrinolysis in thrombin generation. It is
10 administered intravenously and is metabolized with
11 a half-life of about 150 minutes.

12 Aprotinin was approved in 1993 for
13 prophylactic use to reduce perioperative blood loss
14 in the need for blood transfusion in patients
15 undergoing cardiopulmonary bypass in the course of
16 coronary artery bypass graft surgery, that's CABG
17 surgery, who are at increased risk for blood loss
18 and blood transfusion. That was its only
19 indication.

20 Major adverse reactions that had been found
21 to be associated with aprotinin in clinical studies
22 and postmarketing experience are shown in this

1 slide. The first two listed items,
2 hypersensitivity reactions and renal dysfunction,
3 come from the premarketing studies and are included
4 in the aprotinin label. The third listed risk for
5 death with a frequency greater than other
6 antifibrinolytics used during CABG with CPB emerged
7 during the postmarketing period.

8 In the next several slides, I will present
9 the regulatory history of this new safety
10 information.

11 This slide lists the most important events
12 and the relevant regulatory history leading to
13 withdrawal of aprotinin from the market. The next
14 several slides give highlights of each of these
15 events beginning in January 2006 and leading to
16 withdrawal of aprotinin from marketing in November
17 2007.

18 In January 2006, a publication in the
19 New England Journal of Medicine reported more
20 adverse reactions with the use of aprotinin
21 compared to other anti-fibrinolytic therapy or no
22 anti-fibrinolytic therapy in CABG with CPB in an

1 observational study.

2 This study was a retrospective analysis of
3 risk associated with anti-fibrinolytic therapy with
4 cardiac surgery and compared risks for aprotinin
5 with the risks for aminocaproic acid, tranexamic
6 acid, or no anti-fibrinolytic therapy.

7 The study found a statistically greater
8 likelihood of the development of renal dysfunction
9 and the need for hemodialysis, stroke,
10 encephalopathy, myocardial infarction, and
11 congestive heart failure in patients treated with
12 aprotinin than in those treated with the other
13 anti-fibrinolytic drugs or no anti-fibrinolytic
14 drugs.

15 As a result of this new information,
16 aprotinin safety was discussed at a meeting of the
17 Cardiovascular and Renal Products Advisory
18 Committee in September 2006. The committee
19 concluded that the overall benefit/risk for
20 aprotinin remained adequate to support marketing.

21 Shortly after the advisory committee
22 meeting, the agency was informed that an additional

1 observational study of risks associated with
2 aprotinin therapy had also been completed. This
3 study was called the i3 study shown here on this
4 slide.

5 The i3 study was a retrospective analysis of
6 a hospital database, the Premier Perspective
7 Comparative Database commissioned by the
8 manufacturer of aprotinin. The way that it had
9 been completed prior to the September 2006 advisory
10 committee meeting, its existence was not mentioned
11 at that meeting.

12 For this study, the premier database was
13 evaluated for the outcomes of patients undergoing
14 coronary artery bypass graft surgery treated with
15 aprotinin or other anti-fibrinolytics. The study
16 concluded that there was an increased risk of
17 in-hospital death in the aprotinin-treated patients
18 as compared to in patients treated with
19 aminocaproic acid.

20 In September 2007, a joint meeting of the
21 Cardiovascular and Renal Products and the Drug
22 Safety and Risk Management Advisory Committees was

1 convened to discuss the updated safety information
2 for aprotinin.

3 Discussions centered around the newly
4 announced i3 study report and emerging information
5 from an ongoing prospective clinical trial of
6 aprotinin in cardiac surgery termed, BART study.
7 The committee concluded that the additional
8 information at that time was not persuasive to
9 change the benefit/risk for aprotinin. However,
10 the committee recommended that safety be
11 reevaluated at the completion of the BART study.

12 This slide briefly summarizes the BART
13 study. It was initiated in August 2002 and was
14 terminated in October 2008. This was a prospective
15 randomized trial of aprotinin, tranexamic acid, and
16 aminocaproic acid in patients undergoing CABG
17 surgery with cardiopulmonary bypass in Canada.

18 The trial was terminated early upon
19 recommendation of the Data Monitoring and Safety
20 Committee due to a finding of greater frequency of
21 death in patients treated with aprotinin, about
22 6 percent, compared to those treated in the

1 combined tranexamic acid plus aminocaproic acid
2 group, 3.9 percent.

3 Subsequently, in November 2007, the sponsor
4 agreed to remove aprotinin from marketing
5 worldwide. Continued access to aprotinin for use
6 in certain surgical patients with an established
7 medical need was provided by the sponsor via an
8 open-label treatment protocol.

9 In conclusion, this slide summarizes the
10 safety issues that contributed to the marketing
11 discontinuation of aprotinin.

12 These reasons include increased in deaths
13 with use of aprotinin compared to those both with
14 aminocaproic acid and tranexamic acid, renal
15 adverse events and deaths due to anaphylaxis, and
16 improvements in safety of blood supply with respect
17 to infection risk.

18 Based on the total available information,
19 the agency is recommending that aprotinin be
20 included on the list for non-compounding with the
21 recommended entry, aprotinin, all drugs containing
22 aprotinin. This concludes my talk.

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Clarifying Questions from the Committee

DR. VENITZ: Thank you, Dr. Suh. Any clarifying questions? Dr. DiGiovanna?

DR. DiGIOVANNA: John DiGiovanna. On your second to last slide, it notes November 2007, that the sponsor arranged for continued access for use with certain surgical patients with an established need. Is there any result of that? Are there any subgroups of patients that have this specific unusual need?

DR. ROBIE SUH: That protocol was opened and was listed, but to my knowledge, results of that have not been published.

DR. VENITZ: Mr. Mixon?

MR. MIXON: Bill Mixon. Are you aware of anyone that's compounding this drug now?

DR. ROBIE SUH: I am not.

MS. AXELRAD: For most of the drugs that we -- like certainly the 25 that we did the last time, we've said in the proposed rule that we're really not aware of people doing this. We don't know of anybody doing it by and large, but there

1 may be some.

2 People don't tell us what they're
3 compounding. We don't even know if people are
4 compounding under 503A because they generally don't
5 register with us. And they're not listing their
6 drug, so we don't really know.

7 MR. MIXON: I'm just curious why it made the
8 list.

9 MS. AXELRAD: Pardon me?

10 DR. ROBIE SUH: I would just say it's a very
11 limited use within a very distinct setting as
12 opposed to a general --

13 MS. AXELRAD: Well, we're putting anything
14 on the list that we identified --

15 DR. ROBIE SUH: I understand --

16 MS. AXELRAD: Any drug, regardless of
17 whether it is -- since we don't know what people
18 are using to compound and since the statute says
19 that we should develop a list of drugs that have
20 been withdrawn or removed from the market because
21 they've been found to be unsafe or ineffective, we
22 have been trying to identify any drugs that we know

1 of that have been withdrawn because they've been
2 found to be unsafe and putting them on the list
3 regardless of whether we know of anybody
4 compounding them or not. That's just sort of the
5 nature of the list.

6 DR. VENITZ: Dr. DiGiovanna?

7 DR. DiGIOVANNA: I'm trying to get my head
8 around the whole process a bit, and it seems, at
9 some point, that you're trying to remove any drug
10 that has ever had a toxicity but doesn't have an
11 established efficacy. And I wonder about scenarios
12 like this where -- I don't do coronary pulmonary
13 bypass. It would be interesting to know what those
14 patients had that they seem to have some benefit
15 from this, and then now it's potentially not
16 available.

17 While it appears that it's not being
18 compounded widely or proposing a risk, it seems
19 that the position is to remove a whole lot of drugs
20 and not be aware of those scenarios where they
21 could be of use.

22 I'm just trying to get my head around the

1 thinking about this, whether it's preferred to
2 remove everything or what happens in the scenario
3 where apparently someone did a study thinking that
4 there was some value to it, and we just don't know
5 what the result of it was.

6 DR. VENITZ: Dr. Suh, do you want to
7 respond?

8 DR. ROBIE SUH: Are you asking for this
9 particular product? I thought it was a more
10 general question.

11 MS. AXELRAD: I thought Dr. Gulur might be
12 prepared to address that.

13 DR. ROBIE SUH: I'm sorry.

14 MS. AXELRAD: Were you going to?

15 DR. GULUR: Yes. I'd just like to comment
16 on the use of aprotinin right now, is, I would say,
17 just not being done in coronary bypass grafts. I
18 don't do the surgery myself, but I do provide the
19 anesthetic for it. And I can tell you that it's
20 not used. There are alternatives and those
21 alternatives are usually more than adequate for the
22 patient populations in general.

1 Is there a pocket somewhere? Is there a
2 single patient? I can't speak to that, but I
3 definitely know that there's no established medical
4 protocol for patients who need aprotinin as opposed
5 to other existing options.

6 I just like to say, maybe just to add, that
7 I read this to mean something more like if there
8 was a special case, even if there was, we do have
9 that IND expanded access option available, so it
10 would be very similar.

11 MS. AXELRAD: That was my answer.

12 DR. VENITZ: Just to add to that, that's the
13 way I read this too. Even if you take it on, put
14 it on the to-be removed list, there is a protocol
15 in place that the manufacturer provides it. So you
16 don't really need to compound it even if it were to
17 serve a sub-population and provide a benefit.

18 Any other clarifying questions for Dr. Suh?

19 (No response.)

20 Thank you very much, Dr. Suh.

21 Let's move on to our next compound,
22 ondansetron. Dr. Karyn Berry, medical officer with

1 the Division of Gastroenterology and Inborn Errors
2 Products, she will present on ondansetron.

3 **Presentation - Karyn Berry**

4 DR. BERRY: Good morning. Again, my name is
5 Karyn Berry, and I'm a medical officer in the
6 Division of Gastroenterology and Inborn Error
7 Products. Today, I will provide background
8 information on intravenous ondansetron and the
9 recent regulatory history of the drug product.
10 Then I will discuss the main focus of this
11 presentation, which is the rationale for the FDA's
12 determination that the IV ondansetron 32-milligram
13 dose was withdrawn from the market because it was
14 found to be unsafe.

15 Although the 32-milligram single-dose was
16 withdrawn, intravenous ondansetron remains approved
17 and is still marketed in the U.S. at lower dosage
18 with no single IV dose to exceed 16 milligrams.

19 IV ondansetron was initially approved in
20 1991 as Zofran. It is a selective 5-HT3 receptor
21 antagonist and is extensively metabolized with
22 approximately 5 percent of the radial labeled dose

1 recovered as apparent compound in the urine.

2 The primary metabolic pathway is
3 hydroxylation on the indole ring followed by
4 glucuronide or sulfate conjugation. The mean
5 elimination half-life in normal adult volunteers,
6 age 19 to 40 years old, is 3 and a half hours.

7 The labeled indications for IV ondansetron
8 are the prevention of nausea and vomiting
9 associated with initial and repeat courses of
10 emetogenic cancer chemotherapy and the prevention
11 of post-operative nausea and vomiting.

12 This slide provides the recent regulatory
13 history related to the 32-milligram single IV
14 ondansetron dose. In September 2011, the FDA
15 issued a drug safety communication, which stated
16 that Zofran and generic ondansetron products may
17 increase the risk of cardiac arrhythmias such as QT
18 prolongation, which could be serious and lead to a
19 sometimes fatal heart rhythm called Torsades de
20 Pointes. Because of this concern, the FDA required
21 the applicant holder to conduct a thorough QT trial
22 to further assess this risk.

1 In June 2012, the FDA issued another drug
2 safety communication which discussed the
3 preliminary results of the thorough QT trial. The
4 trial suggested that a 32-milligram single IV
5 ondansetron dose could prolong the QT interval.

6 This slide shows the results of the thorough
7 QT trial. The trial design was a double-blind,
8 single-IV dose, placebo- and positive-controlled,
9 crossover trial that was conducted in 58 healthy
10 subjects. The study demonstrated that ondansetron
11 prolonged the QT interval in a dose-dependent
12 manner.

13 The maximum mean difference in QTcF from
14 placebo after baseline correction was
15 19.5 milliseconds after a 15-minute IV infusion of
16 ondansetron 32 milligrams and 5.6 milliseconds
17 after a 15-minute IV infusion of ondansetron
18 8 milligrams.

19 The data demonstrated that the 32 milligrams
20 single IV dose significantly prolonged the QT
21 interval. Additional analysis of the data were
22 useful in determining the maximum safe and

1 effective dosing for the ondansetron IV
2 formulation.

3 Based on the results of the thorough QT
4 trial, in November 2012, the professional labeling
5 for Zofran was changed to remove the recommendation
6 for a 32-milligram single IV dose and to add
7 statements that ondansetron IV could continue to be
8 used in adults and children for the prevention of
9 chemotherapy-induced nausea and vomiting at a lower
10 IV dose. However, no single IV dose should exceed
11 16 milligrams.

12 A month later, in December 2012, the FDA
13 issued another drug safety communication which
14 notified healthcare professionals that the
15 32-milligram single IV ondansetron dose would no
16 longer be marketed because of the potential for
17 serious cardiac risk.

18 Based on the potential of the 32-milligram
19 single IV dose of ondansetron to prolong the QT
20 interval, the FDA determined the single
21 32-milligram IV dose was withdrawn for reasons of
22 safety.

1 In summary, the FDA recommended entry for
2 the withdrawal or removal list for ondansetron
3 hydrochloride as all intravenous drug products
4 containing greater than a 16-milligram single dose
5 of ondansetron hydrochloride.

6 The rationale for the determination by the
7 agency is based on analysis of the thorough QT
8 trial data, which demonstrated that the risk of QT
9 prolongation is greater with a 32-milligram single
10 IV ondansetron dose compared to the single IV
11 ondansetron doses of less than or equal to
12 16 milligrams.

13 Data analysis demonstrated that the lower
14 single doses of less than or equal to 16 milligrams
15 IV ondansetron are safe and effective for the
16 prevention of CINV in adults and children compared
17 to the safety profile of the 32-milligram single IV
18 dose and no single IV dose should exceed
19 16 milligrams.

20 Although a dosing change was made to
21 ondansetron, oral formulations of ondansetron were
22 reviewed and were expected to lead to lower maximum

1 levels of the drug in the blood stream compared to
2 the IV administration. Therefore, no dosing
3 changes were recommended. This concludes my
4 presentation.

5 **Clarifying Questions from the Committee**

6 DR. VENITZ: Thank you, Dr. Berry.

7 Any clarifying questions? I have a question
8 on your slide number 5, when you introduced the
9 thorough QTc study and you referred to preliminary
10 results. What does that mean, preliminary results?
11 You're presenting to us the final results, right?

12 DR. BERRY: Right. I presented the final
13 results. We submitted -- we sent out a drug safety
14 communication once we got that information to let
15 the people know.

16 DR. VENITZ: In that year? In that
17 particular year, right? On your next slide, those
18 are the final results, right?

19 DR. BERRY: Those are the final results,
20 correct.

21 DR. VENITZ: Okay. Thank you. Mr. Mixon?

22 MR. MIXON: Thank you. A similar question

1 on the last discussion, is there any evidence that
2 people are ignoring the warnings in the literature
3 and are compounding doses greater than
4 16 milligrams?

5 MS. AXELRAD: I have to give the same
6 answer. We don't know what people are compounding
7 because we have no way to know. As I said, we're
8 putting the drugs on the list or recommending that
9 they be put on the list if we have found that
10 they've been removed from the market because
11 they're unsafe. And we want to put the list out
12 there, and if people are not compounding it, great.
13 And if they are, they should look at the list and
14 make sure that they're no longer doing it.

15 MR. MIXON: Thank you.

16 DR. VENITZ: Dr. Braunstein?

17 DR. BRAUNSTEIN: I assume that this would
18 somehow also prevent the compounding of a
19 multi-unit, multi-dose file, right? Is that the
20 intent here, that Zofran or ondansetron would only
21 be compounded as single unit for intravenous? I'm
22 curious about how this would be -- of the actual

1 implication of this from a practical point of view.

2 MS. AXELRAD: I think Dr. Korvick --

3 DR. BERRY: Again, it's not clear to us if
4 it's being compounded and at what dose it's being
5 compounded. But our concern was to make sure that
6 people knew that that 32-milligram dose, which had
7 been in the label for adults for the prevention of
8 CINV, that there were safety issues related to that
9 and it should not be used. I think Dr. Korvick may
10 have some other comments.

11 DR. KORVICK: Yes. I would like to also add
12 that when you looked across the products as they
13 were packaged and supplied, there was a single-use
14 product that was greater than 16 milligrams.
15 Because of the safety, that was really our thrust.

16 I think if there was clearly marketed, a
17 multi-use preparation, that would be a different
18 matter as long as you followed the labeling. So
19 we're talking about the preparation in that regard,
20 is the single-use, single dose.

21 DR. VENITZ: Can you just identify again for
22 the record?

1 DR. KORVICK: I'm sorry. I'm Dr. Korvick.
2 I'm the deputy director for safety for the Division
3 of Gastroenterology and Inborn Errors Products.

4 DR. VENITZ: Thank you. Any other
5 clarifying questions? Mr. Mixon? Sorry.
6 Dr. Wall?

7 DR. WALL: To answer Bill's question, when
8 asked around, there are some 24's being compounded
9 in highly emetogenic chemotherapy patients.

10 DR. VENITZ: Mr. Mixon?

11 MR. MIXON: So how is a pharmacist to
12 respond to an order for a continuous infusion of
13 ondansetron for somebody with severe emesis?

14 MS. AXELRAD: I don't know how to answer
15 that question. Maybe someone else on the committee
16 would like to talk about this. I mean, we're
17 saying you shouldn't compound it so that it would
18 be given in a single dose of over 16 milligrams. I
19 don't know how you would interpret that.

20 MR. MIXON: Does anybody on the committee
21 have any experience with continuous IV infusion on
22 this drug? I can certainly imagine that the

1 circumstances would arise where the patient would
2 need some sort of emetogenic -- anti-emetogenic
3 drug.

4 MS. DAVIDSON: I do in nonhumans, but that's
5 not relevant here. I wanted to follow up on
6 Donna's question and maybe yours. I noticed in the
7 briefing material, there was description of the
8 fact that there's no evidence for the effects on QT
9 interval prolongation for doses of 24 milligrams.
10 And if people are compounding 24 milligrams, the
11 question I have is, why did you decide 16 and
12 not 24?

13 DR. BERRY: That's a good question. Thank
14 you. During the further analysis, we were able to
15 use modeling of pharmacokinetic data and
16 pharmacodynamic data in addition with clinical data
17 to help us determine that that 16 milligram dose
18 was the dose.

19 Anything less, 16 or less, was the dose
20 where we didn't see that -- where we wouldn't have
21 that prolongation of the QT interval. That's why
22 you see the 16 milligram dose there. That's based

1 on pharmacodynamic and pharmacokinetic data
2 modeling.

3 DR. VENITZ: Dr. Gulur?

4 DR. GULUR: I'd just like to respond to the
5 continuous infusion question that you had. It's
6 normally not common to have doses as high as
7 32 milligrams in a continuous infusion. They
8 usually run at lower dose in the protocols that are
9 commonly followed.

10 The other thing is when the continuous
11 infusions are run, another part of the
12 protocol -- and I can't assure that this is what
13 happens everywhere, but in most places QTc
14 monitoring does occur in the initial periods to
15 ensure that they are not at risk with it.

16 MR. MIXON: I think the committee needs to
17 consider some sort of dose over time rather than
18 just categorizing or categorically saying that you
19 can't have more than 16 milligrams in a continuous
20 infusion. I mean, what if the patient is at home
21 in their own home IV therapy, and their only means
22 of controlling their nausea is a continuous

1 infusion of Zofran?

2 What's the pharmacist to do if they need a
3 5-day or a 7-day supply that runs at a very low
4 rate? I mean clearly, you're not going to be given
5 32 milligrams per dosage interval, but it's
6 problematic when it comes to compounding the drug
7 for home infusion or even in a hospital setting.

8 I think that -- obviously, 32 milligrams as
9 a bolus over a 15-minute period is going to pose
10 significant danger but 32 milligrams that's going
11 to be infused over five days is not. I think that
12 needs to be considered.

13 DR. VENITZ: Go ahead.

14 DR. KORVICK: Dr. Korvick from the Division
15 of Gastroenterology and Inborn Errors Products. I
16 just want to say that our labeling, as it's
17 approved, doesn't have any data. We have not been
18 submitted on continuous infusion dosing.

19 DR. VENITZ: Thank you.

20 MS. AXELRAD: And the compounded products
21 don't have any labeling at all other than what's in
22 it, hopefully.

1 DR. VENITZ: Dr. Vaida?

2 DR. VAIDA: This reminds me of the last
3 meeting with the esmolol, the 250-milligram per mL.
4 With this, we're talking about a 32-milligram
5 single intravenous dose. I know a 503A, and
6 especially in 503B, a lot of them make a living on
7 compounding concentrations that aren't available
8 commercially. I would look at this as the
9 32-milligram intravenous bolus, I mean, was removed
10 from the market.

11 So that's what we're looking at. We're not
12 looking at making a continuous infusion or -- I'm
13 not even aware that it's given by continuous
14 infusion although I haven't practiced in the
15 hospital for a couple of years but I do visit a lot
16 of hospitals, especially oncology hospitals. I
17 mean I think this is just like the esmolol one that
18 we talked about at the last meeting.

19 MR. MIXON: But it's subject to
20 interpretation, and many regulatory agencies,
21 besides you and me and the FDA, are going to be
22 looking at interpreting the rules that are made

1 here today.

2 DR. VENITZ: Dr. Jungman?

3 MS. JUNGMAN: If there were a patient need
4 for a continuous infusion, would there be an
5 FDA-approved version of the product that would be
6 useable in that circumstance?

7 MS. AXELRAD: I believe, yes. This is
8 applicable to this specific dose. Correct, Joyce?

9 DR. KORVICK: Yes. I think the products
10 approved as it's approved, the certain intravenous
11 concentrations that are marketed -- I don't know
12 how you would use that information to do continuous
13 infusion. I mean, you've got a quality intravenous
14 drug that's been approved by the FDA, but I don't
15 know how to answer your question any further.

16 MS. AXELRAD: So did that answer your
17 question? There are FDA-approved products
18 available, correct?

19 (Dr. Korvick nods affirmatively.)

20 MS. JUNGMAN: Yes, that answers my question.
21 I think what we're trying to get at, the version of
22 the product that would need to be compounded and as

1 the version has been removed from the market, if
2 there's a need for a continuous infusion, it seems
3 like there are other FDA-approved alternatives
4 available.

5 DR. VENITZ: Thank you. Okay. Last
6 question, Dr. Hoag?

7 DR. HOAG: Quick thing. When I looked at
8 the label, I was kind of surprised to see that the
9 dose, it's cited in the label that you handed out
10 in your handout is based on the ondansetron
11 hydrochloride dihydrate. But you go to the USP and
12 they say "ondansetron." So there's like a
13 20 percent difference in the molecular weights.
14 Would you say the dose that you want to
15 control -- I think most people do like the base,
16 but anyway, that should be clearly defined what
17 exactly -- because someone has to weigh that out,
18 so that should be added to the language of what
19 you're saying.

20 DR. BERRY: Thank you.

21 DR. VENITZ: Thank you. Yes, Dr. Davidson,
22 final, final question.

1 MS. DAVIDSON: Just a point of
2 clarification, and it may be a point of
3 misunderstanding for many pharmacists. The Do Not
4 Compound list -- I know we call it other things
5 now -- but the Do Not Compound list has
6 historically been interpreted as a list of bulk
7 substances for which you should not use to compound
8 by pharmacists -- wouldn't you agree with that,
9 Bill -- and not applied to commercially available,
10 FDA-approved products?

11 Is that correct or is the interpretation now
12 that I cannot draw up 16 mLs of ondansetron,
13 2 milligram per mL in a syringe to dispense to
14 patients for multiple use?

15 MS. AXELRAD: I think if you go back to the
16 original list that's been out there in the codified
17 for a while, as well as the drugs that we talked
18 about at the last meeting, it isn't just only drug
19 substances. For some of them, they are drug
20 substances, but in other cases, there are
21 qualifications with regard to dosage for a route of
22 administration and use. We qualified one with

1 regard to ophthalmic use. So it isn't, across the
2 board, only the drug substance.

3 Also, just to clarify, we all shorthand it
4 by saying the "Do Not Compound list." And what it
5 is, is the list of drugs that cannot be compounded
6 by someone who wants to qualify for the exemptions
7 under Section 503A or 503B.

8 DR. VENITZ: Okay. Thank you. Thank you,
9 Dr. Berry. Let's move on to our last compound for
10 this morning, bromocriptine. And we now have
11 Dr. Christine Nguyen -- she's a deputy director for
12 safety within the Division of Bone, Reproductive,
13 and Urological Products -- to present the
14 recommendation.

15 **Presentation - Christine Nguyen**

16 DR. NGUYEN: Good morning. I'm
17 Christine Nguyen, and I am from the Division of
18 Bone, Reproductive, and Urologic Products in CDER.
19 This morning, I'll be giving a brief presentation
20 on Parlodel and the removal of its indication of
21 lactation suppression for reasons of safety.

22 In my presentation, I will describe

1 Parlodel, its regulatory history, outline the major
2 safety concerns with its use for lactation
3 suppression, and lastly, I'll provide an overview
4 of FDA's determination and action leading to the
5 withdrawal of its indication of the prevention of
6 physiological lactation.

7 Parlodel is an ergot derivative with potent
8 dopamine receptor agonist activity that inhibits
9 prolactin secretion. Because prolactin is
10 necessary for human lactation, its inhibition
11 prevents physiological lactation in women when the
12 drug is started after delivery and is continued for
13 two to three weeks postpartum.

14 Parlodel was initially approved in 1978, and
15 two years later, it received approval for the
16 indication of the prevention of physiological
17 lactation. This drug is currently marketed and has
18 approved indications, and these include
19 hyperprolactinemia associated dysfunctions,
20 acromegaly, and Parkinson's disease.

21 Soon after its 1980 approval for lactation
22 suppression, FDA began receiving postmarketing

1 cases of serious adverse outcomes and even deaths
2 associated with the use of Parlodel for lactation
3 suppression in mostly otherwise healthy postpartum
4 women. These reports included severe hypotension,
5 seizures, strokes, and myocardial infarction. And
6 by 1989, FDA had received 85 postmarketing reports
7 of such serious adverse outcomes, including 10
8 deaths.

9 FDA presented safety concerns at the 1989
10 advisory committee for Fertility and Maternal
11 Health Drugs. The AC panel ultimately recommended
12 no drug label for lactation suppression, including
13 bromocriptine, or Parlodel, be used for this
14 indication.

15 FDA followed the AC's recommendation, and
16 after that meeting, it asked that all manufacturers
17 of drugs containing bromocriptine to voluntarily
18 remove the indication because of the serious risk
19 that I outlined outweigh the products marginal
20 benefit in preventing postpartum lactation.

21 All manufacturers comply with FDA's request
22 except for the manufacturer of Parlodel.

1 Subsequently, FDA published a notice in the Federal
2 Register on January 17, 1995 announcing the
3 withdrawal of Parlodel's indication for the
4 prevention of physiological lactation for reasons
5 of safety. The withdrawal became effective on
6 February 16th, 1995.

7 The rationale for FDA's determination and
8 action is that lactation is a self-limiting
9 condition. The ability to lactate disappears if a
10 woman does not breastfeed, and this usually happens
11 within 7 days postpartum.

12 Breast engorgement and its discomfort prior
13 to the complete suppression of lactation is a non-
14 serious condition. These symptoms may be
15 adequately treated with non-pharmacologic measures
16 such as breast binding and also with mild
17 analgesics.

18 Given the reports of serious adverse
19 outcomes when used for lactation suppression,
20 including deaths, FDA determined that there was an
21 unacceptable benefit/risk balance for this
22 indication. Thank you.

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Clarifying Questions from the Committee

DR. VENITZ: Thank you, Dr. Nguyen. Any questions? Dr. Braunstein?

DR. BRAUNSTEIN: So I just want to understand something. I have a license to practice medicine. First of all, I have a license to practice medicine in the State of New York, and I agree with all the scientific things that you stated. But I believe that if I chose to, I could legally prescribe Parlodel to a patient to -- I mean it would be -- aside from the fact that I think it would be terrible medicine. But just for the point of -- I'm just talking now about regulatory authority, all right. So I want to think about this in that context.

All right. I could, I believe, legally prescribe the drug for this indication. Is that -- I think we would all agree to that?

DR. NGUYEN: I'll take it from the least perspective of the general policy of FDA regulating, rather not regulating the practice medicine.

1 DR. BRAUNSTEIN: You couldn't regulate the
2 practice of medicine, right. So I'm not sure if
3 you're treading on a line here. The drug is
4 available, right, and it's made available in this
5 way. Yet you're regulating my use of the product,
6 perhaps, in a way that I'm not sure the law allows.

7 I'm asking this, you know -- and I'm taking
8 the approach now just from the perspective of where
9 the regulatory line is in terms of what can or
10 can't be done. So I'm going to put that out there.

11 MS. AXELRAD: So what we're looking at here
12 are the conditions under which a drug can be
13 compounded under 503A or 503B. The statute directs
14 us to identify a list of drugs that cannot be
15 compounded in accordance and still qualify for the
16 exemptions under 503A and 503B if they'd been
17 withdrawn or removed from the market because they'd
18 been found to be unsafe or ineffective.

19 We're developing that list, and we have, in
20 the past, in the original list that we put out, as
21 well as in the 25 or so drugs that you voted on the
22 last time, we have said that if it needs to be

1 certain -- if there'd been qualifications on it,
2 that you can't compound it under those
3 circumstances.

4 All we can do is identify the things that
5 have been withdrawn or removed from the market
6 because they've been found to be unsafe and
7 ineffective and put them on a list.

8 As was indicated, we're not trying to
9 regulate the practice of medicine. A doctor can
10 prescribe a drug for an off-label use, but we
11 can't -- you know, a compounder cannot compound it
12 if it's on the list for this particular use.

13 DR. NGUYEN: And I'd like to add that I
14 think that's distinct from using an approved drug
15 off-label.

16 DR. VENITZ: Dr. Davidson?

17 MS. DAVIDSON: I was just going to agree
18 that it is widely available as an approved product,
19 and a pharmacist ordinarily wouldn't question a
20 prescription for an approved product except for the
21 reasons you stated, that it may not be good
22 medicine, but they're not going to challenge your

1 judgment on that. So there probably would be no
2 need to compound this, is my point.

3 DR. VENITZ: Dr. Jungman?

4 MS. JUNGMAN: That's really what I was
5 trying to confirm. My understanding is that for
6 the approved uses, you wouldn't need to compound it
7 because then you couldn't compound it because there
8 is a commercially-available product.

9 Then for this additional use, the lactation
10 suppression use, that's really what we're deciding
11 or we're making a recommendation here today.

12 Ultimately, if FDA decided to put this particular
13 use on the withdrawn or removed list, as I
14 understand it, you just wouldn't be able to
15 compound this product at all.

16 MS. AXELRAD: Well, I think you could
17 compound it for the other uses. Like you can take
18 the FDA-approved product, and if you need a
19 different dosage form or something like that for
20 one of the uses, it is on the label then; a
21 compounder can compound it --

22 MS. JUNGMAN: But you have to start with the

1 FDA-approved product; you couldn't start from bulk.

2 MS. AXELRAD: Yes, well, we're not talking
3 about the bulks list here anyway. We're on the
4 withdrawn or removed list. Under the bulks list
5 under the 503A, since it is the bulk drug
6 substances, in fact a compound of an FDA-approved
7 drug, then you can compound from the bulk under the
8 503A bulk list, period. What we're saying is that
9 you can't compound it if you know that it's going
10 to be used for this particular indication.

11 MS. JUNGMAN: How does the essentially copy
12 provision then plan?

13 MS. AXELRAD: Well, that's a
14 totally -- okay. So that would be you cannot,
15 under 503A, copy regularly or inordinate amounts
16 what's essentially a copy of an FDA-approved
17 product.

18 I don't know enough about this. But let's
19 say the drug is available 10 milligrams oral, and
20 somebody can't take a pill, so you're going to make
21 a liquid. That would probably not be essentially a
22 copy of an FDA-approved product. As long as you

1 weren't doing it regularly or in inordinate
2 amounts, it would fine if it were a copy.

3 MS. JUNGMAN: Thank you.

4 DR. VENITZ: Any other clarifying questions?
5 Yes, Dr. DiGiovanna?

6 DR. DiGIOVANNA: Can I ask a qualifying
7 question about an earlier presentation?

8 DR. VENITZ: Go ahead.

9 DR. DiGIOVANNA: With respect to the
10 aprotinin, where I had asked the question of there
11 was an open-label study that was apparently done to
12 permit certain subgroups of patients. A quick
13 comment.

14 Apparently, there's an article that was
15 published in May in PLOS ONE that comes from Boston
16 Children's Hospital in Harvard Medical School that
17 studied over 550 patients who had anti-fibrinolytic
18 therapy for neonatal cardiac surgery, and mentions
19 in my brief look at the introduction that it had
20 been withdrawn by, I guess it's BART. And their
21 conclusion is that it's safe and effective.

22 We didn't hear about anything positive about

1 that. The only thing we heard of was the negative
2 issues. So I'm a little surprised we didn't hear
3 of that very recent study, which it appears was
4 done in response to the fact that it was taken off
5 of the market.

6 So again, I guess it raises the concern, is
7 our goal to remove everything, put everything on
8 the withdrawn list that has had some negative
9 experience, and are there subgroups of population
10 who are going to be placed at some sort of risk
11 because they're going to become unavailable?

12 DR. VENITZ: Can we hold that question for
13 discussion? Because right now, we're just trying
14 to get clarifying --

15 DR. DiGIOVANNA: Okay.

16 DR. VENITZ: I didn't realize how extensive
17 your clarifying question was going to be.

18 Any other clarifying questions to
19 Dr. Nguyen's presentation?

20 (No response.)

21 DR. VENITZ: Okay, then. Thank you very
22 much, Dr. Nguyen. So this concludes our formal

1 presentation section. We will now take our first
2 break.

3 Committee members, please remember that
4 there should be no discussion of the meeting topics
5 during the break among yourselves or with any
6 member of the audience. Please return to your
7 seats at 11:00 a.m., at which time we will convene
8 the first open public hearing session. Thank you.

9 (Whereupon, at 10:30 a.m., a recess was
10 taken.)

11 **Committee Discussion and Vote**

12 DR. VENITZ: Let's reconvene please.

13 Now, this time was supposed to be open
14 public hearing, but since we don't have any
15 registrants for our first OPH session, we will now
16 move on to the committee discussion and voting.
17 I'm proposing that we do that by compounds, so
18 we're going to start off with acetaminophen.

19 The idea here is for the committee to
20 discuss the recommendation that was put in front of
21 us, and then ultimately be ready to vote. Okay.
22 So we have them in different order. I take that

1 back. You look at the screen in front of you. The
2 first drug we're going to talk about is aprotinin.
3 We're going a little off the sequence that we had
4 the presentations.

5 Our first drug is aprotinin. I'll open the
6 discussion, and Dr. Axelrad wanted to make some
7 comments.

8 MS. AXELRAD: I just wanted to address
9 Dr. DiGiovanna's question about that. Generally,
10 once we take a drug off the market or we make a
11 determination that a drug is unsafe, either totally
12 unsafe or unsafe for a particular use or dosage
13 form or route, we would not change that unless the
14 sponsor asked us to do that.

15 We would expect that if somebody, anybody,
16 the sponsor or anybody else, was going to be doing
17 a study of it in anyone for that particular use,
18 that they would be doing that under an IND. So the
19 mechanism is either it's under a new drug
20 application, an approved new drug application, or
21 it's done under an IND. Once it's been taken off
22 the market with regard to the labeling from a new

1 drug application, the way to look at it is under an
2 IND.

3 With regard to the specific study that you
4 saw, we did a very quick look at it right now.
5 First of all, it was very recent; it was in May.
6 Dr. Suh can probably just mention what she noticed
7 on a quick glance at that.

8 DR. ROBIE SUH: Let me just say just
9 generally, looking at publications, those are not
10 the same as looking at studies that have been
11 conducted under an IND and submitted data-wise to
12 the agency. I think this one was observational
13 also, a retrospective look at patients.

14 Then I can also say that for applications,
15 typically, the way we look at the literature is
16 within the annual reports submitted for all of our
17 applications. Every year, we look to see if
18 anything has been reported, occurred, or whatever
19 would change our findings about the drugs. That's
20 usually the way we handle that.

21 MS. AXELRAD: We obviously can't talk in an
22 advisory committee about whatever might be going on

1 with an application, an existing application or
2 obviously an IND. We can't talk about that
3 publicly here.

4 I think Dr. Suh was talking sort of
5 generically that if there is new information that
6 becomes available, it may be submitted in a
7 sponsor's annual report, for example, or there are
8 updates provided to us, or there could be studies.
9 You can look on clinicaltrials.gov; if they're
10 being done under an IND, they're supposed to be
11 listed there.

12 DR. VENITZ: Any discussion, any comments?
13 Dr. DiGiovanna?

14 DR. DiGIOVANNA: The question to us is, do
15 we add this to the list? If we're going to add it
16 now, then it would seem to me that it would be
17 reasonable to have what's been published about it,
18 that isn't from an IND -- because it's now on the
19 list now. Is that correct? We're being asked to
20 add it --

21 MS. AXELRAD: The drug was withdrawn or
22 removed from the market for safety reasons, and

1 we've articulated the basis for why that drug was
2 withdrawn or removed from the market for safety
3 reasons.

4 Once that is the case, the way to reverse
5 that, if you will, would be for a sponsor to submit
6 data that shows that the drug is, in fact, safe and
7 effective for the use. It isn't appropriate to
8 just look in the literature and
9 see whether -- we're really looking at whether the
10 drug was, in the past, withdrawn or removed for
11 safety reasons. And before it can be reversed,
12 that ought to come to the agency in terms of safety
13 and efficacy data to show that it's safe and
14 effective.

15 You can't just have somebody publish an
16 article and then decide that regardless of the fact
17 that we did that, you can just go ahead and use it.
18 In fact, the manufacturer couldn't do that. They
19 couldn't just say, oh, well, here's an article I
20 read in a magazine. Now, I can promote my drug for
21 this use because there was a study done that
22 showed -- also, my understanding is that from a

1 quick look at this, this was a chart review. Is
2 that correct? You raised it; we just looked it up.
3 But it was a chart review. It wasn't a study
4 that --

5 DR. ROBIE SUH: Not what we would call an
6 adequate and well-controlled study that would rise
7 to the level that the agency would independently go
8 out and seek the results of this study to inform
9 the product label.

10 DR. HERTZ: This is Sharon Hertz. I just
11 want to put this in context. When a finding that a
12 drug has a safety concern, sufficient so that the
13 risks outweigh the benefits and it's withdrawn,
14 that's a determination that's based on a number of
15 factors.

16 If there is, in the future, a determination
17 that there's a population that could benefit from
18 the drug in a different setting, there is always
19 opportunity to initiate investigations to explore
20 that use. The prior withdrawal or the listing on
21 the no compounding list do not, in any way,
22 interfere with that.

1 So I think that if we looked overall at the
2 literature for any of these products, we'll see a
3 variety of studies that describe both favorable and
4 unfavorable outcomes. I think it's important that
5 you pointed out that one study. We'll certainly
6 look at it more. But I don't think that negates
7 the available information that overall has
8 determined the status of this product with regard
9 to its overall safety and efficacy.

10 The current question of putting it on the
11 compounding list, I'm not sure that, really, a
12 retrospective chart review or other type of study
13 like that in isolation should be interpreted to
14 outbalance a variety of sources of information.
15 But it is something that we'll look into as it's
16 relevant and if it comes up for that population
17 that they decide there is a need.

18 DR. VENITZ: Dr. Carome?

19 DR. CAROME: I'm Mike Carome, Public
20 Citizen. Generally, I completely agree with the
21 position and the recommendations made by FDA for
22 these four drugs. From a patient safety and public

1 health standpoint, these drugs have been removed
2 from the market for safety and/or evidence that
3 they're not effective.

4 503A and 503B create loopholes in the Food,
5 Drug, and Cosmetic Act for approval of drugs which
6 are intended to ensure that drugs are safe and
7 effective. Once these have been removed from the
8 market, the burden of proof can bring them back
9 needs to be high, and we shouldn't allow loopholes
10 and have compounders make them and bypass those
11 rules, which are intended to protect patients.

12 So I strongly endorse, including all of
13 these on the list. I think FDA's thought process
14 is very good.

15 DR. VENITZ: Dr. Pham?

16 DR. PHAM: Just speaking from the in-patient
17 children's institution, it has actually come up,
18 even at Children's National, at least twice in the
19 past four years, and we were able to get it for our
20 patients under the IND.

21 DR. VENITZ: Dr. Gulur?

22 DR. GULUR: I just wanted to complete the

1 thought. If I understand correctly, we haven't
2 looked at data since the drug was removed, any
3 publications since the time, and that would mean a
4 few years at this point of data that needs to be
5 looked at.

6 This study is, of course, very recent, 2015.
7 There are other retrospective studies from Levy in
8 2011, which actually showed that aprotinin was
9 actually causing AKI in neonates as well. So it
10 would require a full systematic review of data from
11 that time, and I would also agree that that's the
12 way to approach it as opposed to relying on just a
13 few studies.

14 MS. AXELRAD: And I would just say that's
15 usually done by a sponsor who wants to get it
16 either back on their label or approved somehow for
17 that use.

18 DR. VENITZ: Dr. DiGiovanna?

19 DR. DiGIOVANNA: I just would like one
20 clarification. It seems that if a drug has been
21 withdrawn from the market, it automatically goes on
22 the list?

1 MS. AXELRAD: Well, we look at the data, and
2 we have to articulate, we have to do it by
3 rulemaking. We do a review of the data, and we
4 articulate why it was withdrawn from the market for
5 safety or efficacy reasons. And that's what you
6 see in the reviews that you got.

7 Obviously, it's not automatic because we
8 have a process to go through; we have to propose
9 it, and we're required to consult with the advisory
10 committee. I would sort of hate to think that it's
11 automatic because we wouldn't be needing to do any
12 of that if it was totally automatic. So we are
13 trying to do a thoughtful review.

14 As I said, and I think Dr. Gulur also said,
15 in order to reverse something that was done in the
16 past, one would have to do a very systematic look
17 at the data that have been generated since then to
18 see whether there's anything that would suggest
19 that it should be change.

20 Generally, those reviews are done by the
21 sponsor, and they would go through the drug
22 approval process in order to get the labeling

1 changed or something like that.

2 DR. VENITZ: Dr. Jungman?

3 MS. JUNGMAN: Just to add to that, and this
4 may be old news to you, but FDA isn't always going
5 to know why a product was withdrawn or removed for
6 the market. So I think the inquiry is really
7 looking at do we have enough evidence to suggest
8 this was removed for safety and effectiveness
9 reasons or could it have been a business decision
10 or something like that.

11 DR. VENITZ: Dr. Carome?

12 DR. CAROME: I'm Mike Carome. There are
13 multiple examples of drugs that had been removed
14 from the market for which FDA has declared it was
15 not removed because of a safety or efficacy
16 concern, and those won't go on this list. So it's
17 not that every drug that's removed goes on the
18 list, but just those for which there's evidence
19 that it was unsafe or not effective.

20 DR. VENITZ: Any further discussion or
21 comments before I call for the vote? Yes,
22 Dr. Hoag?

1 DR. HOAG: Steve Hoag. I was just going to
2 say that the first drug there could probably also
3 go on tomorrow's list. If I looked at how hard
4 that would be to formulate in a stable thing that
5 wouldn't precipitate the tools available to a
6 compounding pharmacist, it would make me very
7 nervous about trying to compound that product.

8 DR. VENITZ: Thank you. Any further
9 comments?

10 (No response.)

11 Okay. Then let's proceed unless somebody
12 violently opposes with our vote.

13 Let me read you the instructions. They are
14 very similar to what we did last time. The panel
15 will be using an electronic voting system. For
16 this meeting, each voting member has three voting
17 buttons on your microphone: yes, no and abstain.
18 Please vote by pressing your selection firmly three
19 times. After everyone has voted, the vote will be
20 complete.

21 The first vote that we have is, if you look
22 at the screen in front of you, is number 1, FDA is

1 proposing that aprotinin, all drugs products
2 containing aprotinin, be added to the withdrawn and
3 removed list. The question you're voting on is, do
4 you agree; yes, no or abstain? So please go ahead
5 and push the button.

6 (Vote taken.)

7 DR. VENITZ: Okay. So our final vote is
8 we've got 10 yes, zero no, and 1 abstain. So it
9 looks like we have almost unanimous vote in favor
10 of the FDA recommendation. Any comments, final
11 comments?

12 (No response.)

13 DR. VENITZ: Okay. Then let's move on to
14 our next compound of interest, and that's
15 ondansetron, if I've got that written down
16 correctly. Any comments, any discussion items
17 regarding FDA's recommendation to remove
18 ondansetron from the compounding list?

19 Yes, number 2 is ondansetron. Any comments?

20 (No response.)

21 DR. VENITZ: Okay. Are you already for the
22 vote, then? Okay. Then let me read the

1 instructions again. Each voting member has three
2 voting buttons on your microphone: yes, no and
3 abstain. Please vote by pressing your selection
4 firmly three times. After everyone has voted, the
5 vote will be complete. Please go ahead and press
6 your button.

7 You're voting on FDA's proposing that
8 ondansetron hydrochloride, all intravenous drug
9 products containing greater than 10 milligrams
10 single dose of ondansetron hydrochloride, be added
11 to the withdrawn or removed list. Do you agree;
12 yes, no or abstain?

13 (Vote taken.)

14 Okay. Our final vote is we've got 11 yes,
15 zero no, zero abstains, so we have a unanimous
16 support for FDA's recommendation. Any comments?

17 (No response.)

18 DR. VENITZ: Okay. Thank you. Then let's
19 move on to the third compound that we have
20 bromocriptine. Again, discussion items, comments?

21 (No response.)

22 DR. VENITZ: Is everybody ready for the

1 vote? Okay. Then same voting procedures, you've
2 got three buttons; yes, no, abstain. Please vote
3 by pressing your selection firmly three times. We
4 have two individuals, Dr. Vaida and Dr. Humphrey,
5 that cannot vote. So everybody but those two
6 individuals please press yes, no or abstain.

7 (Vote taken.)

8 Okay. We have our final vote count. We've
9 got 9 yes, zero no, and 1 abstention, and 1 no
10 vote.

11 Is that the way it's supposed to -- so
12 should we revote? Yes. Let's revote, then.

13 Okay. Let's discard the current count, and
14 let's revote on question number 3. So we are
15 voting on FDA's proposing bromocriptine mesylate,
16 all drug products containing bromocriptine mesylate
17 for prevention of physiologic lactation be added to
18 the withdrawn or removed list. Do you agree?
19 Please press yes, no, or abstain.

20 (Pause.)

21 DR. VENITZ: It's not blinking. We have to
22 reset it. Okay. Now press the button, please.

1 (Pause.)

2 DR. VENITZ: We have to reset the voting
3 system, whatever that means. That means we have to
4 do it again. The third time is a charm. So hold
5 on until we get the okay that everything is reset.

6 (Pause.)

7 DR. VENITZ: Okay. So we're voting on
8 question number 3, bromocriptine mesylate. Do you
9 agree with FDA's recommendation as outlined on the
10 screen in front of you? Yes, no, abstain, please?

11 (Vote taken.)

12 DR. VENITZ: Okay. Now, we have our final
13 vote count, yes, 9; zero no; zero abstains; and 2
14 no votes, which is what it's supposed to be. Any
15 final comments on bromocriptine?

16 (No response.)

17 DR. VENITZ: Okay. Then the last compound
18 for this morning is acetaminophen. Any further
19 discussion of acetaminophen?

20 MS. AXELRAD: Dr. Venitz?

21 DR. VENITZ: Yes.

22 MS. AXELRAD: I think we'd like to just

1 clarify our answer to an earlier question about
2 whether this is limited to prescription or not.

3 I'm going to turn to Dr. Hertz.

4 DR. VENITZ: Go ahead.

5 DR. HERTZ: So the actions that we've taken
6 so far, that I mentioned regarding the process in
7 the FR notice, has been for the prescription
8 products. The OTC products are following -- or any
9 product under an NDA, the OTC monograph products
10 have a different process that's being pursued, and
11 this recommendation that we've made is for all
12 products.

13 MS. AXELRAD: It applies to both
14 prescription and over-the-counter compounding of
15 dosage units containing more than 325 milligrams.
16 Basically, the regulatory processes are different
17 for NDA or ANDA products than they are for
18 monograph products, where you need to go through a
19 rulemaking, I believe, to do what you need to do.

20 But the policy that we've described and the
21 science behind it applies the same to both
22 prescription and over-the-counter drugs. So we

1 would not be qualifying this to say all
2 prescription drugs containing more than -- it would
3 read the way we've written it, which is all drug
4 products containing more than 325 milligrams of
5 acetaminophen per dosage unit.

6 DR. VENITZ: So the intent would be that all
7 Tylenol products, prescription or over-the-counter,
8 will have to follow --

9 MS. AXELRAD: Yes. We would just leave it
10 at "all" because "all" means all.

11 DR. VENITZ: Okay. Dr. Pham?

12 DR. PHAM: I had a comment that would have
13 pertained if this had meant all drug products.
14 Just from a pediatric perspective, when it was
15 prescription products and it's usually combination,
16 usually, it's the other ingredient that is guiding
17 the dosing of that combination product.

18 When it's acetaminophen over-the-counter,
19 just as a caveat, 10 milligrams per kilogram is the
20 standard pediatric dose, so that means a
21 50-kilogram child already goes to 500 milligrams.
22 A lot of times, we end up having to round. We use

1 the liquid product that's commercially available
2 over-the-counter, and that ends up being a very
3 large volume for some of these pediatrics patients.

4 Just a consideration, that was just a
5 comment that I had reserved when I thought that we
6 were all voting on all prescription drug products,
7 but this would probably then assume a larger use
8 and larger volumes, the oral, commercially
9 available oral solution.

10 DR. VENITZ: Any additional comments? Yes,
11 Dr. Wall?

12 DR. WALL: Just to piggy back on that, I
13 keep thinking if you buy acetaminophen liquid in
14 4-ounce bottles, so what does that mean? Are we
15 just saying a change in the labeling that says a
16 dose is only 325 or -- I'm not sure how that
17 applies to that picture right now, I guess.

18 DR. HERTZ: What we're saying is that for
19 the purposes of compounding, our policy is
20 consistent with the actions that have so far been
21 completed but that are underway for other products.
22 And that is, for the reasons described, we've

1 concluded that single dosage units above 325 should
2 not be either approved or compounded. So that's
3 what we're recommending.

4 If there are clinical considerations in
5 which a prescriber chooses to alter a dose for
6 individual patients, for instance, between a
7 physician and a patient, they could say, take
8 three 325-milligram tablets for this reason in a
9 one-on-one conversation, that's practice of
10 medicine.

11 If a clinician needs a particular amount of
12 medication for a situation, that's not what we're
13 saying. We're saying that products should not
14 contain more than 325 per dosage unit, and then how
15 dosing is achieved for a therapeutic goal should be
16 within that context.

17 MS. AXELRAD: I think you were raising a
18 question like if you have a liquid, you have a
19 bottle that has whatever concentration in it,
20 that's the dosage -- I mean the question is, is
21 that the dosage unit? If you have a liquid, the
22 label would say, do this much, which would mean the

1 dose would be less than 325 milligrams or less.
2 And presumably for a child, it would be
3 significantly less.

4 But is that the question, really, is if
5 you're talking about a bottle, is the unit -- what
6 does this translate into?

7 DR. PHAM: No. It was just more that when
8 you're dealing with doses -- there's actually quite
9 a large weight population in pediatrics that will
10 have a dose in between 325 and 650. I don't know
11 if the 500s were already withdrawn because we
12 actually haven't been carrying them on our
13 formulary anyway.

14 But a lot of times, you have a dose of like
15 510, and you think dosing -- changing it to 650 is
16 too much of a jump, and 325 is not enough, so you
17 don't have the 500-milligram option. You end up
18 giving the liquid just to keep it as close as
19 possible and ends up being something like
20 160 per 5.

21 So it's just like a 20-amount, like it's
22 just a large dose, that a patient that could've

1 swallowed a tablet will end up taking by volume, by
2 liquid.

3 DR. VENITZ: Dr. Wall?

4 DR. WALL: Mine was more along the lines of
5 the bottling because pharmacists are so precise in
6 things as to look at what is a dosage unit. And
7 you will have some who will say, well, is the
8 dosage unit going to be just what a dose is labeled
9 on the bottle? I think it's more my question --

10 DR. HERTZ: A dosage unit would be, for
11 instance, if the intended concentration is
12 325 milligrams per 15 mL, the 15 mL is the dosage
13 unit in that setting. If the intended volume for
14 the dosage unit is 5 mL, 325 per 5 mL, that would
15 be the dosage unit in that setting.

16 DR. WALL: So it's the dosage unit that's
17 based on the 325?

18 DR. HERTZ: What we're saying is that
19 whatever the intended dosage unit is -- so if
20 somebody needs to compound a liquid and they choose
21 to use a 15-milliliter dosage unit for the patient
22 because that's the appropriate volume for that

1 patient, it should be no more than 325 in that
2 dosage unit.

3 DR. VENITZ: Yes, Mr. Mixon?

4 MR. MIXON: What will become of the status
5 of acetaminophen 650-milligram rectal suppositories
6 that are commercially available?

7 DR. HERTZ: The OTC process is currently
8 underway to make changes consistent with what we've
9 described.

10 MR. MIXON: I'd like to have a nickel for
11 every one of those that I've dispensed; I'd be
12 rich.

13 DR. VENITZ: Any other comments?

14 (No response.)

15 DR. VENITZ: Okay. Then let's move to our
16 last vote this morning. We're now voting on
17 question number 4. FDA is proposing that
18 acetaminophen, all drugs products containing more
19 than 325 milligrams of acetaminophen per dosage
20 unit be added to the withdrawn or removed list. Do
21 you agree? Please press yes, no, or abstain.

22 (Vote taken.)

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Adjournment

DR. VENITZ: Okay. We have our final vote: 10 yes; zero no; and 1 abstain, so again, a large majority in favor of FDA's recommendation. Unless there are any other questions or comments, this would conclude our morning session. We'll now take an early lunch break.

I was just informed we cannot reconvene until 1:10, so you have a long break. No nap, please. Try to be back at 1:10, and we'll reconvene our afternoon session. Thank you.

(Whereupon, at 11:30 a.m., the morning session was adjourned.)